
**Information technology — Accessibility
considerations for people with
disabilities —**

**Part 1:
User needs summary**

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*Technologies de l'information — Considérations d'accessibilité pour les
personnes infirmes —
Partie 1. Résumé des besoins de l'utilisateur*

ISO/IEC TR 29138-1:2009

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ISO copyright office
Case postale 56 • CH-1211 Geneva 20
Tel. + 41 22 749 01 11
Fax + 41 22 749 09 47
E-mail copyright@iso.org
Web www.iso.org

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Foreword

ISO (the International Organization for Standardization) and IEC (the International Electrotechnical Commission) form the specialized system for worldwide standardization. National bodies that are members of ISO or IEC participate in the development of International Standards through technical committees established by the respective organization to deal with particular fields of technical activity. ISO and IEC technical committees collaborate in fields of mutual interest. Other international organizations, governmental and non-governmental, in liaison with ISO and IEC, also take part in the work. In the field of information technology, ISO and IEC have established a joint technical committee, ISO/IEC JTC 1.

International Standards are drafted in accordance with the rules given in the ISO/IEC Directives, Part 2.

The main task of the joint technical committee is to prepare International Standards. Draft International Standards adopted by the joint technical committee are circulated to national bodies for voting. Publication as an International Standard requires approval by at least 75 % of the national bodies casting a vote.

In exceptional circumstances, the joint technical committee may propose the publication of a Technical Report of one of the following types:

- type 1, when the required support cannot be obtained for the publication of an International Standard, despite repeated efforts;
- type 2, when the subject is still under technical development or where for any other reason there is the future but not immediate possibility of an agreement on an International Standard;
- type 3, when the joint technical committee has collected data of a different kind from that which is normally published as an International Standard ("state of the art", for example).

Technical Reports of types 1 and 2 are subject to review within three years of publication, to decide whether they can be transformed into International Standards. Technical Reports of type 3 do not necessarily have to be reviewed until the data they provide are considered to be no longer valid or useful.

Attention is drawn to the possibility that some of the elements of this document may be the subject of patent rights. ISO and IEC shall not be held responsible for identifying any or all such patent rights.

ISO/IEC TR 29138-1, which is a Technical Report of type 3, was prepared by Joint Technical Committee ISO/IEC JTC 1, *Information technology*.

ISO/IEC TR 29138 consists of the following parts, under the general title *Information technology — Accessibility considerations for people with disabilities*:

- *Part 1: User needs summary*
- *Part 2: Standards inventory*
- *Part 3: Guidance on user needs mapping*

Introduction

ISO/IEC JTC 1 believes that the work in the area of Information Communication Technology (ICT) standardization for accessibility is a major undertaking, encompassing many global, regional and local interests. Additionally, there are significant standards efforts taking place in ISO, IEC, ITU and the national and regional standards bodies as well as various consortia/fora and user groups.

ISO/IEC JTC 1 established a Special Working Group on Accessibility (SWG-A) in 2005. The SWG-A is an open forum where everyone can participate. Standardization organizations, organizations of and for people with disabilities, industry associations and individual experts in ICT accessibility participated in the development of this part of ISO/IEC TR 29138. This part of ISO/IEC TR 29138 was developed from the original user needs summary submitted by the Trace R&D Center of the University of Wisconsin-Madison.

This part of ISO/IEC TR 29138:

- discusses accessibility barriers which people with different disabilities encounter when interacting with ICT systems;
- gathers accessibility needs of ICT users, including those with the widest range of capabilities; and
- can be used to analyze whether or not an ICT accessibility standard fully takes into account the user needs.

The number of people using ICT products and services, which combine hardware, software, and network technologies, is increasing, as is the variety of ICT products and services. Our everyday lives are filled with such products and services. Currently available ICT products and services, however, are not always accessible. Typically, the people most excluded by poor accessibility of products and services are those with disabilities and those with limitations due to age. However, they are not the only ones who experience difficulty in operating ICT products, such as personal computers (PCs). It is essential to improve ICT accessibility, so that people with special needs can have access to ICT products and services. The improvement of accessibility of products and services benefits all users, not only people with such special needs, leading to an inclusive e-society.

By providing appropriate ICT accessibility standards, the market of accessible ICT products and services will develop more efficiently and effectively. Standardization encourages organizations to address the needs of the people with disabilities and people with limitations due to age and triggers development of ICT products and services with built in accessibility.

Standardization bodies are starting to address disability and age-related issues and will, increasingly, develop and implement policies and programs in their standards development to include the needs of both people with disabilities and people with limitations due to age. Individuals have different access needs because of their different levels of capabilities and disabilities. Particularly people with multiple disabilities have distinct needs. The great variety and distinctiveness of individual differences make it difficult to gather the needs which address the widest range of capabilities and disabilities.

Some standards cover limited domains and in such cases some user needs will not apply. For example, visual accessibility needs are generally not relevant to standards addressing the ability to exert force. Standardization organizations can selectively use the user needs summary for their own purposes.

ISO/IEC JTC1 encourages standardization organizations to utilize this part of ISO/IEC TR 29138 in a variety of ways, including developing and improving the coverage of accessibility issues in their ICT standards. JTC1 SWG-A would appreciate feedback from standardization organizations on how they have used this part of ISO/IEC TR 29138, their findings in general and new work initiated as a result.

Information technology — Accessibility considerations for people with disabilities —

Part 1: User needs summary

1 Scope

This part of ISO/IEC TR 29138 identifies a collection of user needs of people with disabilities for standards developers to take into consideration when developing or revising their standards. These user needs are also useful for developers of information technology products and services and for accessibility advocates to consider.

In addition to identifying user needs, this part of ISO/IEC TR 29138 identifies problems that people with disabilities experience with information technologies that lead to these user needs and identifies the relationship of these user needs with the accessibility factors for standards developers to consider found in ISO/IEC Guide 71: *Guidelines to address the needs of older persons and people with disabilities* when developing standards.

2 Terms and definitions

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For the purposes of this document, the following terms and definitions apply.

2.1

assistive technology

hardware or software that is added to or incorporated within an ICT system that increases accessibility for an individual

NOTE Adapted from ISO 9241-171, definition 3.4.

2.2

alternative format

different presentation which may make products and services accessible by the use of another movement or sensory ability

[ISO/IEC Guide 71 definition 3.6]

2.3

ICT

information/communication technology

technology for gathering, storing, retrieving, processing, analysing and transmitting information

[ISO 9241-20, definition 3.4]

**2.4
interactive system
system**

combination of hardware and software components that receive input from, and communicate output to, a human user in order to support his or her performance of a task

[ISO 13407:1999, definition 2.1]

NOTE The term “system” is often used rather than “interactive system”.

**2.5
perceive**

recognize the existence of something

**2.6
understand**

recognize the meaning of something

**2.7
user**

person who interacts with the product, service or environment

NOTE Adapted from ISO/IEC Guide 71 definition 3.4, which is adapted from ISO 9241-11:1998.

**2.8
user accessibility need
user need**

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requirement of a product, service or its environment that improves accessibility to the system for users whose abilities are reduced through environmental factors, injury, disability, or natural degradation from aging

NOTE 1 Where there are many other types of user needs, this Technical Report only deals with user accessibility needs and thus uses the shorter form “user need” to refer to user accessibility needs.

NOTE 2 It might not be possible to meet all user needs.

3 Overview of ISO/IEC 29138 Series

ISO/IEC 29138 consists of the following parts:

a) Part 1: User needs summary

Part 1 identifies a set of user accessibility needs for IT products and services and relates these accessibility needs to the accessibility factors for standards developers to consider found in ISO/IEC Guide 71. These needs provide a basis for other parts of ISO/IEC 29138.

b) Part 2: Standards inventory

Part 2 identifies major standards developed by various organizations that deal with IT related accessibility in whole or in part.

c) Part 3: Guidance on user needs mapping

Part 3 provides guidance on mapping user needs to standards and on reporting and/or combining the results of such mappings.

NOTE The latest version of the User Needs Summary and the User Needs Mapping Template can be obtained from the ISO/IEC JTC1 / SWG-A Website at <http://www.jtc1access.org/base.htm>

4 User needs categories

In order for a product to be accessible

- a) the user needs to be able
 - 1) to perceive all outputs and capabilities of the product or service (user need categories 1 -5) either directly from the system or via suitable assistive technologies (user need category 15);
 - 2) to understand these perceptions (user need categories 13, 14) either directly from the system or with the help of suitable assistive technologies (user need category 15); and

NOTE In order to make use of the help of suitable assistive technologies, the user will interact via additional actions (as in 3) and perceptions (as in 1) with the assistive technology.

 - 3) to act on this understanding (user need categories 6, 7, 12) either directly on the system or via suitable assistive technologies (user need category 15);
- b) the product or service needs to support the user (user need categories 8, 9); and
 - c) all interactions need to be performed and protected within the overall environment (user needs 10, 11, 16).

Clause 5 provides information about problems users encounter and the user needs that result from these problems.

Within each category of user needs, the discussion of user problems related to those needs lists scenarios that highlight examples of some of the accessibility barriers which people with such disabilities encounter when interacting with ICT systems. These lists are not exhaustive, and are intended to illustrate some of the use cases for the user needs provisions in the related table of user needs

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5 User needs

5.1 Perceive visual information (category 1)

5.1.1 User problems in perceiving visual information

5.1.1.1 People who are blind

- usually cannot access information presented (only) via graphics (user needs: 1-1, 1-2);
- usually cannot find public devices (user needs: 1-1, 1-2);
- usually cannot see (to read) (user needs: 1-1, 1-2);
- usually cannot see what is displayed on visual display units (all types) (user needs: 1-1, 1-2);
- usually cannot determine current function of Soft keys (where key function is dynamic with label shown on dynamic display like LCD) (user needs: 1-1, 1-2);
- some cannot read Braille (late in life, diabetes, no hands, etc) (user need: 1-1).

5.1.1.2 People with low vision

NOTE Many problems with low vision are the same as with blindness

- might have difficulty discriminating foreground information from background information (user need: 1-11);
- might have difficulty discriminating colours (user needs: 1-4, 1-5);
- might have difficulty with glare – from environment or too bright a screen (user needs: 1-8, 1-9);
- miss information presented temporarily where they are not looking (user need: 1-6);
- sometimes cannot track moving/scrolling text (user needs: 1-6);
- might not see (to read) signs and labels: (user needs: 1-3, 1-5, 1-6, 1-8, 1-9)
 - if text is too small for them,
 - if contrast with background is too low,
 - if text is presented as small raised letters (same colour as background),
 - if information is coded with colour only (colour deficiency),
 - if there is glare if they have light sensitivity,
 - if there is insufficient ambient light.

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5.1.1.3 People who are deafblind

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NOTE People who are deafblind include those with varying degrees of vision and hearing loss, thus the problems relating to people who are blind, have low vision, are deaf, and/or are hard of hearing are also relevant to them.

- might not be able to perceive information unless it is presented tactilely (large raised symbols, shapes, or Braille) (user need: 1-2);
- (many) can only access text in Braille or very large (3/4") raised text (user need: 1-2).

5.1.1.4 People with physical disabilities

- often cannot re-position themselves to see information if not in easy sightline (user need: 1-7);
- might not be able to see due to glare/reflections (and cannot re-position enough) (user need: 1-8);
- might not be able to manoeuvre to see display or avoid glare (user needs: 1-7, 1-8);
- might have difficulty discriminating foreground information from background information (user need: 1-11).

5.1.1.5 People with cognitive, language, & learning disabilities

- might not be able to comprehend the presentation of information in a single modality (user need: 1-12)

5.1.2 User needs in perceiving visual information

User Need ID	Some users need ...	ISO Guide 71 and ISO TR 22411 References
1-1	visual information also available in auditory form	8.2.2 Alternatives to visual information 8.7.1 Information available as text
1-2	visual information also available in tactile form	8.2.2 Alternatives to visual information
1-3	sufficient brightness for visually presented information (luminance for displays -- illumination for printed)	9.2.1 Seeing
1-4	any information (other than the colour itself) that is presented through colour to be also presented in another way that does not rely on colour.	8.5.3 Colour coding of information
1-5	to change the colours of information	8.5.1 Choice of colour
1-6	text readable with reduced visual acuity Note: Automatically scroll large print text horizontally or vertically on a screen without the need to manually manipulate the source material.	8.6 Size and style of font and symbols in information, warnings and labelling of controls 8.7.3 Printed instructions 9.2.1 Seeing
1-7	information within viewable range of those of short stature or seated in wheelchairs	8.3.1 Location of information and controls and positioning of handles 8.6 Size and style of font and symbols in information, warnings and labelling of controls
1-8	to avoid reflective glare	8.4.4 Avoidance of glare
1-9	to avoid glare from excessive brightness (of material or surrounding)	8.4.4 Avoidance of glare
1-10	to pause, and re-play information presented using audio, video or animation.	8.12.6 Timed responses
1-11	to perceive foreground visual information in the presence of background	8.5.2 Colour combinations
1-12	to see and hear text simultaneously	---

5.2 Perceive auditory information (category 2)

5.2.1 User problems in perceiving auditory information

5.2.1.1 People with any disability

- usually cannot identify the state if the same alternative is provided for different signals (user needs: 2-5).

5.2.1.2 People who are deaf

- usually cannot hear information presented through (user needs: 2-1, 2-2)
 - speech,
 - tones,
 - natural machine sounds.

5.2.1.3 People who are hard of hearing

- might miss any information presented auditorily because
 - it is at a frequency they can't hear (user need: 2-4),
 - background noise (including echoes, environment, device noise, etc) blocks it or interferes with it (user need: 2-8),
 - it is too soft (user need: 2-3),
 - the speech is of poor quality (user needs: 2-7, 2-9),
 - the speech is too fast – and the user can't slow it down (user need: 2-7),
- might not be able to perceive information presented in stereo (user need: 2-6);
- might have difficulty discriminating sounds (user need: 2-1).

5.2.1.4 People who are deafblind

NOTE People who are deafblind include those with varying degrees of vision and hearing loss, thus the problems relating to people who are blind, have low vision, are deaf, and/or are hard of hearing are also relevant to them.

- (many) can only access information in Braille (user need: 2-2);
- might not be able to perceive information unless it is presented tactilely (large raised symbols, shapes, or Braille) (user need: 2-2).

5.2.2 User needs in perceiving auditory information

User Need ID	Some users need ...	ISO Guide 71 and ISO TR 22411 References
2-1	auditory information also available in visual form	8.2.3 Alternatives to auditory information 8.7.1 Information available as text
2-2	auditory information also available in tactile form	8.2.3 Alternatives to auditory information
2-3	to adjust the volume to a suitable level	8.20.2 Amplification and adjustment
2-4	auditory events, alerts etc, be multi-frequency	8.9 Loudness and pitch of non-spoken communication
2-5	when vibration is used as a substitute for different auditory events, then some need vibration to have different vibration patterns (rather than vibration frequency or strength)	8.2.3 Alternatives to auditory information
2-6	multi-channel auditory information available in monaural form	8.20.2 Amplification and adjustment
2-7	to pause, and re-play audio information	8.10 Slow pace of information presentation
2-8	to perceive foreground audio information in the presence of background (including ambient noise)	8.20.1 Acoustical Design
2-9	to adjust the audio characteristics (e.g. pitch, balance)	8.20.2 Amplification and adjustment

5.3 Perceive existence and location of actionable components (category 3)

5.3.1 User problems in perceiving existence and location of actionable components

5.3.1.1 People who are blind

NOTE People who are deafblind include those with varying degrees of vision and hearing loss, thus the problems relating to people who are blind, have low vision, are deaf, and/or are hard of hearing are also relevant to them.

- usually cannot determine number, size, location or function of controls on (user need: 3-1)
 - touchscreens,
 - flat membrane keypads;
- might touch “touch sensitive” controls or screen buttons while tactilely exploring (user need: 3-1);
- usually cannot relocate controls in a large featureless group easily even if known to be there (user need: 3-3);
- might not discover a switch or control in an obscure location even if it is visible (user need: 3-5);