



Electronic Signatures and Infrastructures (ESI); Trust Service Provider Conformity Assessment - Requirements for conformity assessment bodies assessing Trust Service Providers

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Foreword

This Technical Specification (TS) has been produced by ETSI Technical Committee Electronic Signatures and Infrastructures (ESI).

Modal verbs terminology

In the present document "**shall**", "**shall not**", "**should**", "**should not**", "**may**", "**need not**", "**will**", "**will not**", "**can**" and "**cannot**" are to be interpreted as described in clause 3.2 of the [ETSI Drafting Rules](#) (Verbal forms for the expression of provisions).

"**must**" and "**must not**" are **NOT** allowed in ETSI deliverables except when used in direct citation.

Introduction

ISO/IEC 17065 [1] is an international standard which specifies general requirements for conformity assessment bodies (CABs) performing certification of products, processes, or services. These requirements are not focussed on any specific application domain where CABs work.

In the present document the general requirements are supplemented to provide additional dedicated requirements for CABs performing certification of Trust Service Providers (TSPs) and the trust services they provide towards defined criteria against which they claim conformance.

The present document is aiming to meet the general requirements of the international community to provide trust and confidence in electronic transactions including, amongst others, applicable requirements from Regulation (EU) No 910/2014 [i.1], and from CA Browser Forum [i.10].

The present document's aims include support of national accreditation bodies as specified in Regulation (EC) No. 765/2008 [i.4] in applying ISO/IEC 17065 [1] for the accreditation of CABs that certify TSPs and the trust services they provide so that this is carried out in a consistent manner. In accordance with [i.4], attestations issued by conformity assessment bodies accredited by a national accreditation body can be formally recognized across Europe.

The present document does not repeat requirements from ISO/IEC 17065 [1] but follows its document structure. Where needed, additional requirements are specified. This is mainly the case for requirements on resources (clause 6) and on the assessment process (clause 7). For all other chapters of ISO/IEC 17065 [1] few or no additional requirements are needed.

The present document also incorporates many requirements relating to the audit of a TSP's management system, as defined in ISO/IEC 17021 [i.12]. In particular this relates to the information security management system (ISMS), as defined in ISO/IEC 27006 [i.11]. These requirements are incorporated by including text to derived from these documents in the present document, as well indirectly through references to requirements of ISO/IEC 17021 [i.12].

1 Scope

The present document contains requirements for the competence, consistent operation and impartiality of conformity assessment bodies assessing and certifying conformity of trust service providers (TSPs) and the trust services they provide towards defined criteria against which they claim conformance.

NOTE: Those requirements are independent of the type and class of trust service provided.

The present document applies the general requirements of ISO/IEC 17065 [1] to the specific requirements of conformity assessment of TSPs.

2 References

2.1 Normative references

References are either specific (identified by date of publication and/or edition number or version number) or non-specific. For specific references, only the cited version applies. For non-specific references, the latest version of the reference document (including any amendments) applies.

Referenced documents which are not found to be publicly available in the expected location might be found at <http://docbox.etsi.org/Reference>.

NOTE: While any hyperlinks included in this clause were valid at the time of publication, ETSI cannot guarantee their long term validity.

The following referenced documents are necessary for the application of the present document.

- [1] ISO/IEC 17065: "Conformity assessment - Requirements for bodies certifying products, processes and services".

2.2 Informative references

References are either specific (identified by date of publication and/or edition number or version number) or non-specific. For specific references, only the cited version applies. For non-specific references, the latest version of the reference document (including any amendments) applies.

NOTE: While any hyperlinks included in this clause were valid at the time of publication, ETSI cannot guarantee their long term validity.

The following referenced documents are not necessary for the application of the present document but they assist the user with regard to a particular subject area.

- [i.1] Regulation 910/2014 of the European Parliament and of the Council of 23 July 2014 on electronic identification and trust services for electronic transactions in the internal market and repealing Directive 1999/93/EC.
- [i.2] ETSI EN 319 411-1: "Electronic Signatures and Infrastructures (ESI); Policy and security requirements for Trust Service Providers issuing certificates; Part 1: General requirements".
- [i.3] ETSI EN 319 411-2: "Electronic Signatures and Infrastructures (ESI); Policy and security requirements for Trust Service Providers issuing certificates; Part 2: Policy requirements for certification authorities issuing qualified certificates".
- [i.4] EC Regulation No 765/2008 of the European Parliament and of the Council of 9 July 2008 setting out the requirements for accreditation and market surveillance relating to the marketing of products and repealing Regulation (EEC) No 339/93.
- [i.5] ISO/IEC 17000:2004: "Conformity assessment - Vocabulary and general principles".
- [i.6] ETSI EN 319 401: "Electronic Signatures and Infrastructures (ESI); General Policy Requirements for Trust Service Providers supporting Electronic Signatures".

- [i.7] ISO/IEC 15408: "Information technology - Security techniques - Evaluation criteria for IT security".
- [i.8] ISO/IEC 27001: "Information technology - Security techniques - Information security management systems - Requirements".
- [i.9] ETSI EN 319 421: "Electronic Signatures and Infrastructures (ESI); Policy and Security Requirements for Trust Service Providers issuing Time-Stamps".
- [i.10] CA/Browser Forum Baseline Requirements for the Issuance and Management of Publicly-Trusted Certificates.
- [i.11] ISO/IEC 27006: "Information technology - Security techniques - Requirements for bodies providing audit and certification of information security management systems".
- [i.12] ISO/IEC 17021: "Conformity assessment - Requirements for bodies providing audit and certification of management systems".
- [i.13] ISO/IEC 27002: "Information technology - Security techniques - Code of practice for information security controls".

3 Definitions and abbreviations

3.1 Definitions

For the purposes of the present document, the terms and definitions given in ISO/IEC 17065 [1] and the following apply:

auditor: person who assesses conformity to requirements as specified in a given requirements document

competence: ability to apply knowledge and skills to achieve intended results

conformity assessment: process demonstrating whether specified requirements relating to a product, process, service, system, person or body have been fulfilled

NOTE: From Regulation (EC) No 765/2008 [i.4] and section 2.1 of ISO/IEC 17000:2004 [i.5].

conformity assessment body: body that performs conformity assessment services which is accredited as competent to carry out conformity assessment of a qualified trust service provider and the qualified trust services it provides

NOTE: This is equivalent to conformity assessment body as specified in point 13 Article 2 of Regulation (EC) No 765/2008 [i.4].

national accreditation body: sole body in a State that performs accreditation with authority derived from the State

NOTE: This is equivalent to national accreditation body as specified in point 11 Article 2 of Regulation (EC) No 765/2008 [i.4].

technical expert: person who provides specific knowledge or expertise to the audit team

NOTE 1: Specific knowledge or expertise relates to the organization, the process or activity to be audited, or language or culture.

NOTE 2: A technical expert does not act as an auditor in the audit team.

trust service: electronic service which enhances trust and confidence in electronic transactions

NOTE: Such trust services are typically but not necessarily using cryptographic techniques or involving confidential material.

Trust Service Provider (TSP): entity which provides one or more electronic trust services

3.2 Abbreviations

For the purposes of the present document, the following abbreviations apply:

CA	Certification Authority
CAB	Conformity Assessment Body
EC	European Commission
EU	European Union
ISMS	Information Security Management System
IT	Information Technology
TSP	Trust Service Provider

4 General requirements

4.1 Legal and contractual matters

4.1.1 Legal responsibility

The requirements from ISO/IEC 17065 [1], clause 4.1.1 shall apply.

4.1.2 Certification agreement

The requirements from ISO/IEC 17065 [1], clause 4.1.2 shall apply.

4.1.3 Use of license, certificates and marks of conformity

The requirements from ISO/IEC 17065 [1], clause 4.1.3 shall apply.

4.2 Management of impartiality

4.2.0 General requirements

The requirements from ISO/IEC 17065 [1], clause 4.2 shall apply. In addition, the following TSP-specific requirements and guidance apply.

4.2.1 Activities not conflicting with impartiality

Conformity Assessment Bodies and its personnel may carry out additional activities provided they do not constitute a risk to its impartiality. These activities may include but are not limited to:

- organizing and participating in information meetings about the certification scheme in general;
- arranging and participating as a lecturer in training courses, provided that, where these courses relate to TSPs, related security controls or auditing, lecturers shall confine themselves to the provision of generic information and advice which is publicly available;
- activities prior to audit, solely aimed at determining readiness for audit; however, such activities shall not result in the provision of recommendations or advice for specific solutions and shall not result in a reduction in the eventual audit duration;
- performing third party audits according to standards, publicly available specifications or regulatory requirements other than those being part of the scope of accreditation; or
- adding value during audits.

EXAMPLE: Adding value during audits includes identifying opportunities for improvement, as they become evident during the audit, without recommending specific solutions.

4.3 Liability and financing

The requirements from ISO/IEC 17065 [1], clause 4.3 shall apply.

4.4 Non-discriminatory conditions

The requirements from ISO/IEC 17065 [1], clause 4.4 shall apply.

4.5 Confidentiality

The requirements from ISO/IEC 17065 [1], clause 4.5 shall apply.

4.6 Publicly available information

The requirements from ISO/IEC 17065 [1], clause 4.6 shall apply.

5 Structural requirements

5.1 Organizational structure and top management

The requirements from ISO/IEC 17065 [1], clause 5.1 shall apply.

5.2 Mechanism for safeguarding impartiality

The requirements from ISO/IEC 17065 [1], clause 5.2 shall apply.

6 Resource requirements

6.1 Conformity Assessment Body personnel

6.1.1 General

The requirements from ISO/IEC 17065 [1], clause 6.1.1 shall apply.

6.1.2 Management of competence for personnel involved in the audit process

6.1.2.0 General requirements

The requirements from ISO/IEC 17065 [1], clause 6.1.2 shall apply. In addition, the following TSP-specific requirements and guidance apply.

6.1.2.1 Management of competence

The performance of the following functions as defined in clause 7 of ISO/IEC 17065 [1] shall need specific competences with respect to Trust Service Provider as described in clause 6.2:

- a) application review;
- b) audit;
- c) review; and
- d) certification decision.

6.1.2.2 Training of audit teams

The Conformity Assessment Body shall have criteria for the training of audit teams that support the ability to demonstrate competence in:

- a) knowledge of the TSP standards and other relevant publicly available specifications;
- b) understanding of trust services and information security including network security issues;

- c) understanding of risk assessment and risk management from the business perspective;
- d) technical knowledge of the activity to be audited;
- e) general knowledge of regulatory requirements relevant to TSPs; and
- f) knowledge of security policies and controls.

6.2 Resources for evaluation

6.2.0 General requirements

The requirements from ISO/IEC 17065 [1], clause 6.2 shall apply.

6.2.1 Internal resources

6.2.1.0 General requirement

The requirements from ISO/IEC 17065 [1], clause 6.2.1 shall apply. In addition, the following TSP-specific requirements and guidance apply.

6.2.1.1 Competence of Conformity Assessment Body personnel

The Conformity Assessment Body shall have personnel competent to:

- a) select and verify the competence of TSP auditors for audit teams appropriate for the audit;
- b) brief TSP auditors and arrange any necessary training;
- c) decide on the granting, maintaining, withdrawing, suspending, extending, or reducing of certifications; and
- d) set up and operate an appeals and complaints process.

6.2.1.2 Competences for all functions

The Conformity Assessment Body personnel shall have knowledge of:

- a) standards and publicly available specifications relevant to TSP conformity assessment;
- b) TSPs general concepts and relevant requirements;
- c) TSPs' legal and regulatory requirements;
- d) trust services functioning, and information security management including network security;
- e) TSPs' security policies and controls; and
- f) TSPs' risk assessment and risk management.

6.2.1.3 Competences for application review

The Conformity Assessment Body personnel reviewing TSPs' applications shall have the following specific competences:

- a) technological and legal understanding of the areas of activity of the TSP and the associated business risks;
- b) technical understanding of the evaluation process;
- c) understanding of the competences and capabilities of the Conformity Assessment Body; and
- d) communication and analytic skills to explain certification requirements to the client and to resolve possible difference in understanding regarding standards, other publicly available specifications or regulatory requirements.