
**Financial services — Personal
Identification Number (PIN)
management and security —**

**Part 1:
Basic principles and requirements for
PINs in card-based systems**

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*Services financiers — Gestion et sécurité du numéro personnel
d'identification (PIN) —*

*Partie 1: Principes de base et exigences relatifs aux PINs dans les
systèmes à carte*

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Foreword

ISO (the International Organization for Standardization) is a worldwide federation of national standards bodies (ISO member bodies). The work of preparing International Standards is normally carried out through ISO technical committees. Each member body interested in a subject for which a technical committee has been established has the right to be represented on that committee. International organizations, governmental and non-governmental, in liaison with ISO, also take part in the work. ISO collaborates closely with the International Electrotechnical Commission (IEC) on all matters of electrotechnical standardization.

The procedures used to develop this document and those intended for its further maintenance are described in the ISO/IEC Directives, Part 1. In particular the different approval criteria needed for the different types of ISO documents should be noted. This document was drafted in accordance with the editorial rules of the ISO/IEC Directives, Part 2 (see www.iso.org/directives).

Attention is drawn to the possibility that some of the elements of this document may be the subject of patent rights. ISO shall not be held responsible for identifying any or all such patent rights. Details of any patent rights identified during the development of the document will be in the Introduction and/or on the ISO list of patent declarations received (see www.iso.org/patents).

Any trade name used in this document is information given for the convenience of users and does not constitute an endorsement.

For an explanation on the voluntary nature of standards, the meaning of ISO specific terms and expressions related to conformity assessment, as well as information about ISO's adherence to the World Trade Organization (WTO) principles in the Technical Barriers to Trade (TBT) see the following URL: www.iso.org/iso/foreword.html.

This document was prepared by Technical Committee ISO/TC 68, *Financial services*, Subcommittee SC 2, *Financial Services, security*.

This fourth edition cancels and replaces the third edition (ISO 9564-1:2011), which has been technically revised.

It also incorporates the Amendment ISO 9564-1:2011/Amd 1:2015.

A list of all parts in the ISO 9564 series can be found on the ISO website.

Introduction

A Personal Identification Number (PIN) is used in financial services as one method of cardholder verification.

The objective of PIN management is to protect the PIN against unauthorized disclosure, compromise and misuse throughout its life cycle and, in so doing, to minimize the risk of fraud occurring within electronic funds transfer (EFT) systems. The secrecy of the PIN needs to be ensured at all times during its life cycle, which consists of its establishment, issuance, activation, storage, entry, transmission, validation, deactivation and any other use made of it.

In this document, the following terms are used for the types of communication of the PIN.

- a) Conveyance: reference PIN to the integrated circuit (IC) card or cardholder selected PIN to the issuer.
- b) Delivery: PIN to the cardholder.
- c) Transmission: transaction PIN to the issuer or IC reader for subsequent PIN verification.
- d) Submission: transaction PIN to the ICC.

PIN security in part depends upon sound key management. Maintaining the secrecy of cryptographic keys is of the utmost importance because the compromise of any key allows the compromise of any PIN ever enciphered under it.

PINs can be verified online or offline. Since online PIN verification can be performed independent of the card itself, any type of payment card or device can be used to initiate such a transaction. However, there are special card requirements for those cards that perform offline PIN verification on the card itself.

Financial transaction cards with embedded IC can support offline PIN verification using the IC of the card. Issuers can choose whether to have PIN verification performed online or offline. Offline PIN verification does not require that a cardholder's PIN be sent to the issuer host for verification and so security requirements relating to PIN protection differ from online PIN verification security requirements. However, many general PIN protection principles and techniques are still applicable even though a PIN can be verified offline.

This document is designed so that issuers can achieve reasonable assurance that a PIN, while under the control of other institutions, is properly managed. Techniques are given for protecting the PIN-based customer authentication process by safeguarding the PIN against unauthorized disclosure during the PIN's life cycle.

In ISO 9564-2, approved encipherment algorithms for use in the protection of the PIN are specified.

ISO 9564 is one of several series of International Standards which describe requirements for security in the retail banking environment; these include ISO 11568 (all parts), ISO 13491 (all parts) and ISO 16609.

Financial services — Personal Identification Number (PIN) management and security —

Part 1:

Basic principles and requirements for PINs in card-based systems

1 Scope

This document specifies the basic principles and techniques which provide the minimum security measures required for effective international PIN management. These measures are applicable to those institutions responsible for implementing techniques for the management and protection of PINs during their creation, issuance, usage and deactivation.

This document is applicable to the management of cardholder PINs for use as a means of cardholder verification in retail banking systems in, notably, automated teller machine (ATM) systems, point-of-sale (POS) terminals, automated fuel dispensers, vending machines, banking kiosks and PIN selection/change systems. It is applicable to issuer and interchange environments.

The provisions of this document are not intended to cover:

- a) PIN management and security in environments where no persistent cryptographic relationship exists between the transaction-origination device and the acquirer, e.g. use of a browser for online shopping (for these environments, see ISO 9564-4);
- b) protection of the PIN against loss or intentional misuse by the customer;
- c) privacy of non-PIN transaction data;
- d) protection of transaction messages against alteration or substitution;
- e) protection against replay of the PIN or transaction;
- f) specific key management techniques;
- g) offline PIN verification used in contactless devices;
- h) requirements specifically associated with PIN management as it relates to multi-application functionality in an ICC.

2 Normative references

The following documents are referred to in the text in such a way that some or all of their content constitutes requirements of this document. For dated references, only the edition cited applies. For undated references, the latest edition of the referenced document (including any amendments) applies.

ISO/IEC 7816 (all parts), *Identification cards — Integrated circuit cards*

ISO 9564-2, *Financial services — Personal Identification Number (PIN) management and security — Part 2: Approved algorithms for PIN encipherment*

ISO 11568 (all parts), *Banking — Key management (retail)*

ISO 13491-1, *Financial services — Secure cryptographic devices (retail) — Part 1: Concepts, requirements and evaluation methods*

ISO 13491-2:2017, *Financial services — Secure cryptographic devices (retail) — Part 2: Security compliance checklists for devices used in financial transactions*

3 Terms and definitions

For the purposes of this document, the following terms and definitions apply.

ISO and IEC maintain terminological databases for use in standardization at the following addresses:

- ISO Online browsing platform: available at <http://www.iso.org/obp>
- IEC Electropedia: available at <http://www.electropedia.org/>

3.1

acquirer

institution (or its agent) that acquires from the *card acceptor* (3.3) the financial data relating to the transaction and initiates such data into an interchange system

3.2

algorithm

clearly specified mathematical process for computation

3.3

card acceptor

party accepting the card and presenting transaction data to an *acquirer* (3.1)

3.4

cardholder PIN

PIN (3.19) known by the *cardholder* (3.8)

3.5

cipher text

data in their enciphered form

3.6

compromise

<cryptography> breaching of confidentiality and/or integrity

3.7

cryptographic key

mathematical value that is used in an *algorithm* (3.2) to transform *plain text* (3.21) into *cipher text* (3.5) or vice versa

3.8

customer

cardholder

individual associated with the *primary account number (PAN)* (3.22) specified in the transaction

3.9

decipherment

reversal of a previous *reversible encipherment* (3.26) rendering *cipher text* (3.5) into *plain text* (3.21)

3.10

dual control

process of utilizing two or more separate entities (usually persons) operating in concert to protect sensitive functions or information whereby no single entity is able to access or utilize the materials

EXAMPLE A *cryptographic key* (3.7) is an example of the type of material protected by dual control.

3.11**encipherment**

rendering of text unintelligible by means of an encoding mechanism

3.12**integrated circuit****IC**

microprocessor (typically) embedded in an *ICC* (3.13) as specified in ISO/IEC 7816 (all parts)

3.13**integrated circuit card****ICC**

card with integrated circuits as specified in ISO/IEC 7816 (all parts)

Note 1 to entry: All references to an ICC are understood to be references to the *IC* (3.12) of the card and not to any other storage on the card (e.g. magnetic stripe).

3.14**irreversible encipherment**

transformation of *plain text* (3.21) to *cipher text* (3.5) in such a way that the original plain text cannot be recovered other than by exhaustive procedures, even if the *cryptographic key* (3.7) is known

3.15**issuer**

institution holding the account identified by the *primary account number (PAN)* (3.22)

3.16**key component**

one of at least two parameters having the format of a *cryptographic key* (3.7) that is added modulo-2 with one or more like parameters to form a cryptographic key

3.17**modulo-2 addition****exclusive OR-ing**

binary addition with no carry

3.18**node**

message processing entity through which a transaction passes

3.19**Personal Identification Number****PIN**

string of numeric digits established as a shared secret between the *cardholder* (3.8) and the *issuer* (3.15), for subsequent use to validate authorized card usage

3.20**PIN entry device****PED**

device providing for the secure entry of *PINs* (3.19)

Note 1 to entry: Security requirements for PIN entry devices are specified in 5.1.

3.21**plain text**

data in its original unenciphered form

3.22

primary account number PAN

assigned number, composed of an issuer identification number, an individual account identification and an accompanying check digit as specified in ISO/IEC 7812-1, which identifies the card issuer and *cardholder* (3.8)

3.23

primary account number token PAN Token

surrogate value used in place of the original *PAN* (3.22) in certain, well-defined situations, but that is not used in place of the original PAN in every way that the original PAN is used

3.24

pseudo-random number

number that is statistically random and essentially unpredictable although generated by an algorithmic process

3.25

reference PIN

value of the *PIN* (3.19) used to verify the *transaction PIN* (3.30)

3.26

reversible encipherment

transformation of *plain text* (3.21) to *cipher text* (3.5) in such a way that the original plain text can be recovered

3.27

sensitive state

device condition that provides access to the secure operator interface such that it can only be entered when the device is under dual or multiple control

3.28

split knowledge

condition under which two or more parties separately and confidentially have custody of components of a single key that individually convey no knowledge of the resultant *cryptographic key* (3.7)

3.29

terminal

acquirer-sponsored device that accepts ISO/IEC 7813 and ISO/IEC 7816 compliant cards and initiates transactions into a payments system

Note 1 to entry: It can also include other components and interfaces, such as host communications.

3.30

transaction PIN

PIN (3.19) as entered by the *customer* (3.8) at the time of the transaction and subsequently transmitted to an issuer system or submitted to the *ICC* (3.13) for verification

Note 1 to entry: Verification means comparison to the *reference PIN* (3.25).

3.31

true random number generator

device that utilizes an unpredictable and non-deterministic physical phenomenon to produce a stream of bits, where the ability to predict any bit is no greater than 0,5 given knowledge of all preceding and following bits

4 Basic principles of PIN management

4.1 General

The term “PIN” is used to describe any string of numeric digits established as a shared secret between the cardholder and the issuer, for subsequent use to validate authorized card usage. The term PIN may be qualified as “cardholder PIN”, “reference PIN” and “transaction PIN” in the following ways.

a) Issuance:

- 1) the PIN
 - i) is generated by the issuer and delivered to the cardholder (as the cardholder PIN), or
 - ii) is selected by the cardholder and conveyed to the issuer;
- 2) the issuer stores the PIN as the reference PIN or stores data such that the reference PIN can be recalculated; the reference PIN may be stored in the issuer system and/or an ICC.

b) Usage:

- 1) the cardholder enters their PIN into a PED. The PIN, once entered into a PED, is the transaction PIN;
- 2) the transaction PIN is transmitted to the issuer or sent to the ICC for comparison with the reference PIN.

Some requirements pertain to all PINs while other requirements are specific to cardholder PINs, reference PINs, and/or transaction PINs. Where requirements apply to all PINs, the term PIN is used without qualification.

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4.2 Principles <https://standards.itech.ai/catalog/standards/sist/75b2020c-13f0-4ea5-b32f-9740a5b275e0/iso-9564-1-2017>

PIN management shall be governed by the following basic principles.

- a) Fraudulent modification or access to the hardware and software used for all PIN management functions shall be prevented or detected (see [6.1.1](#)).
- b) For different accounts, encipherment of the same PIN value under a given encipherment key shall not produce the same cipher text (see [6.2](#)) except by chance.
- c) Security of an enciphered PIN shall not rely on the secrecy of the encipherment design or algorithm, but on the security of the cryptographic key (see [6.2](#)).
- d) A PIN shall not exist outside of a secure cryptographic device (SCD), as defined in [5.1](#), except in the following cases:
 - 1) delivery of the PIN to the cardholder using an approved method as defined in [8.3](#);
 - 2) enciphered using an approved algorithm, as defined in [6.2](#), in a process that ensures two accounts with the same PIN do not have the same encrypted value; this process may use PIN block formats 0 or 3;
 - 3) conveyance of the reference PIN to the ICC to enable offline PIN verification, as defined in [8.9](#);
 - 4) storage of a reference PIN within an ICC in accordance with [7.3](#);
 - 5) submission of a transaction PIN to an ICC in accordance with [9.2.2](#).
- e) PIN issuance shall be performed only by personnel authorized by the issuer as defined in [8.3](#).
- f) PIN selection/change shall be performed only by the cardholder as defined in [8.2.4](#) and [8.5](#).

- g) Management of PIN establishment/change devices shall be performed only by personnel authorized by the issuer, except as allowed in [8.5](#). Such personnel shall operate only under strictly enforced procedures.
- h) With the exception of PIN selection/change by mail (see [8.4.4](#) and [8.5.5](#)), the PIN shall never be known to, or accessible by, any employee or agent of the institution, not even in the PIN issuing process.
- i) A stored reference PIN shall be protected from unauthorized substitution as defined in [8.9](#).
- j) Compromise of the PIN (or suspected compromise) shall result in the ending of the PIN life cycle as defined in [8.10](#).
- k) Responsibility for PIN verification shall rest with the issuer as defined in [7.2](#) and [7.3](#).
- l) Different encipherment keys shall be used to protect the reference PIN and the transaction PIN as defined in [6.2](#).
- m) The customer shall be advised in writing of the importance of the PIN and PIN secrecy (see [Annex C](#) for guidance).
- n) Clear text and/or enciphered transaction PINs shall never be retained. Transaction PINs shall only exist for the duration of a single transaction (the time between PIN entry and verification, i.e. store and forward).
- o) Any part of a PIN (e.g. individual digit or representations thereof) shall be subject to the same security requirements as the entire PIN as defined in this document.

For the purposes of this document, an ICC is considered to be part of the issuer's domain.

5 PIN handling devices

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5.1 PIN handling device security requirements

A PIN handling device is a device that handles clear text PINs, e.g. PIN entry device, IC reader and host security module (HSM), etc. Any additional functionality provided by the device or the system into which it is integrated shall not impair the security of the device or the PIN entry process. A PIN handling device, other than an ICC, shall be an SCD meeting the requirements of ISO 13491-1. The security requirements for an ICC are specified in [7.3](#).

A PIN entry device shall not rely on tamper evidence as its sole physical security characteristic.

The PIN entry device shall include tamper-detection and response mechanisms which, if attacked, cause the PED to become immediately inoperable and result in the automatic and immediate erasure of any secret information that might be stored in the PED, such that it becomes infeasible to recover the secret information.

The PIN entry device should be able to authenticate itself to the acquirer such that, once compromised, it is no longer able to authenticate itself to the acquirer. An example method to support this requirement is where Message Authentication Codes (MAC) are calculated over online transaction messages and the MAC key is erased if the PIN entry device is attacked.

NOTE Systems supporting online PIN verification typically meet this requirement in that the acquirer authenticates the validity of the PIN entry device each time a PIN is processed. (The authentication of the PIN entry device is implicit in the usage of the PIN encryption key.)

The display used to prompt a cardholder to enter their PIN shall be controlled such that modification and/or improper use of the prompts is not feasible (see ISO 13491-2:2017, Table B.1 number B2 and Table B.3 number B22).

The card reader shall be protected to prevent unauthorized access, substitution or alteration of the card data read from the card (see ISO 13491-2:2017, Table B.1 number B3 and Table B.3 number B28).

5.2 Physical security for IC readers

The following requirements are specific to IC readers. The slot of the IC reader into which the ICC is inserted should

- a) not have sufficient space to hold a PIN-disclosing “bug” when a card is in the IC reader,
- b) nor be enlarged to provide space for a PIN-disclosing “bug” without detection,
- c) nor be positioned such that wires leaving the slot to an external “bug” can be hidden from users of the device.

5.3 PIN entry device characteristics

5.3.1 Character set

All PIN entry devices shall provide for the entry of the decimal numeric characters zero to nine.

NOTE It is recognized that alphabetic characters, although not addressed in this document, can be used as synonyms for decimal numeric characters. Further guidance on the design of PIN entry devices, including alpha to numeric mappings, is given in [Annex B](#).

5.3.2 Character representation

The relationship between the numeric value of a PIN character and the internal coding of that value prior to any encipherment shall be as specified in [Table 1](#).

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Table 1 — Character representation

PIN character	Internal binary
0	0000
1	0001
2	0010
3	0011
4	0100
5	0101
6	0110
7	0111
8	1000
9	1001

6 PIN security issues

6.1 PIN control requirements

6.1.1 PIN processing systems

PIN processing systems are systems that process PINs in all stages of the PIN life cycle, e.g. merchant terminal systems, host application software driving host security modules, and card and PIN personalization systems, etc.