

Designation: E1903 - 11

## Standard Practice for Environmental Site Assessments: Phase II Environmental Site Assessment Process<sup>1</sup>

This standard is issued under the fixed designation E1903; the number immediately following the designation indicates the year of original adoption or, in the case of revision, the year of last revision. A number in parentheses indicates the year of last reapproval. A superscript epsilon  $(\varepsilon)$  indicates an editorial change since the last revision or reapproval.

## 1. Scope

1.1 This practice<sup>2</sup> covers a process for conducting a Phase II environmental site assessment (ESA) of a parcel of property with respect to the presence or the likely presence of substances including but not limited to those within the scope of the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA) (e.g., hazardous substances), pollutants, contaminants, petroleum and petroleum products, and controlled substances and constituents thereof. It specifies procedures based on the scientific method to characterize property conditions in an objective, representative, reproducible, and defensible manner. To promote clarity in defining *Phase II ESA* objectives and transparency in communicating and interpreting Phase II ESA results, this practice specifies adherence to requirements for documenting the scope of assessment and constraints on the conduct of the assessment process.

1.1.1 A user's interest in the presence or likely presence of substances in environmental media at a property may arise in a wide variety of legal, regulatory, and commercial contexts, and may involve diverse objectives including those listed in 1.2. This practice contemplates that the user and the Phase II Assessor will consult to define the scope and objectives of investigation in light of relevant factors, including without limitation the substances released or possibly released at the property, the nature of the concerns presented by their presence or likely presence, the portion of the property to be investigated, the information already available, the degree of

confidence needed or desired in the results, the degree of investigatory sampling and *chemical testing* needed to achieve such confidence, and any applicable time and resource constraints. This practice requires that Phase II activities be conducted so that the resulting scope of work is performed, and the stated objectives are achieved, in a scientifically sound manner.

1.1.2 A Phase II ESA in accordance with this practice may follow site assessment activities in accordance with Practice E1527 for Phase I Environmental Site Assessments: Phase I Environmental Site Assessment Process, Practice E2247 for Environmental Site Assessments: Phase I Environmental Site Assessment for Forestland or Rural Property, EPA's All Appropriate Inquiries (AAI) Rule, 40 C.F.R. Part 312, or Practice E1528 for Limited Environmental Due Diligence: Transaction Screen Process. Users of this practice should have knowledge and understanding of Practice E1527 and the AAI Rule because a *Phase II ESA* may address a likely *presence* of hazardous substances or petroleum products identified in previous assessment reports as a recognized environmental condition (REC). In defining the scope and purposes of a Phase II ESA, however, previous decisions to classify property conditions or areas as RECs, or to refrain from doing so, are not determinative as to whether investigation of the same conditions or areas is appropriate to meet the objectives of the *Phase* II ESA.

1.2 Objectives—This practice is intended for use in any situation in which a *user* desires to obtain sound, scientifically valid data concerning actual property conditions, whether or not such data relate to property conditions previously identified as *RECs* or *data gaps* in *Phase I ESAs*. Without attempting to define all such situations, this practice contemplates that *users* may seek such data to inform their evaluations, conclusions, and choices of action in connection with objectives that may include, without limitation, one or more of the following:

- 1.2.1 Objective 1—Assess whether there has been a release of hazardous substances within the meaning of CERCLA, for purposes including landowner liability protections (i.e., innocent landowner, bona fide prospective purchaser, and contiguous property owner).
- 1.2.2 *Objective* 2—Provide information relevant to identifying, defining and implementing landowner "continuing

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<sup>&</sup>lt;sup>2</sup> As used herein, a "standard" is a document that has been developed and established within the consensus principles of the Society and that meets the approval requirements of ASTM procedures and regulations. A "practice" is a definitive set of instructions for performing one or more specific operations that does not produce a test result. A "guide," in contrast, is a compendium of information or a series of options that does not recommend a specific course of action. A guide increases the awareness of information and approaches in a given subject area. See Form and Style for ASTM Standards, http://www.astm.org/COMMIT/Blue\_Book.pdf.

obligations," or the criteria established under CERCLA (e.g., taking reasonable steps to prevent or limit exposures to previously released hazardous substances) for maintaining the CERCLA landowner liability protections.

- 1.2.3 *Objective 3*—Develop threshold knowledge of the *presence* of *substances* on properties within the scope of the *CERCLA* definition of a "brownfield site" and as required for qualifying for brownfields *remediation* grants from the *EPA* Brownfields Program.
- 1.2.4 *Objective 4*—Provide information relevant to identifying, defining and evaluating property conditions associated with *target analytes* that may pose risk to human health or the environment, or risk of bodily injury to persons on the property and thereby give rise to potential liability in tort.
- 1.2.5 Objective 5—Provide information relevant to evaluating and allocating business environmental risk in transactional and contractual contexts, including transferring, financing and insuring properties, and due diligence relating thereto.
- 1.2.6 *Objective* 6—Provide information to support disclosure of liabilities and contingent liabilities in financial statements and securities reporting.
- 1.2.7 Additional information concerning these six objectives may be found in the Legal Appendix, Appendix X1.
- 1.3 Scope of Assessment in Relation to Objectives—The scope of a Phase II ESA is related to the objectives of the investigation. Both scope and objectives may require ongoing evaluation and refinement as the assessment progresses.
- 1.3.1 In developing the scope of work and in evaluating data and information concerning the property, the *Phase II Assessor* must determine whether the available information is sufficient to meet the objectives of the investigation. Even after conducting Phase II activities to generate additional data, the *Phase II Assessor* must independently evaluate the sufficiency of the data in relation to the objectives. As the investigation progresses, the objectives may be refined or redefined in consultation between the *user* and the *Phase II Assessor*.
- 1.3.2 A single round of sampling and *chemical testing* may not always provide data sufficient to meet the chosen objectives. If not, this practice contemplates additional sampling in an iterative sequence that concludes when the available data are sufficient. This practice also acknowledges, however, that the *user* may instead elect either to redefine the objectives so that they can be met with the data available, or to terminate the investigative process without meeting the stated objectives. The Phase II Assessment report must disclose any respect in which available data are insufficient to meet objectives.
- 1.3.3 This practice does not require full *site characterization* in every instance, but may be used to carry out an investigation sufficient for that purpose if desired to meet the *user's* objectives.
- 1.4 Needs of the User—The user and Phase II Assessor must have a mutual understanding of the context in which the Phase II ESA is to be performed and the objectives to be met by the investigation, i.e. the specific questions to be answered or problems to be resolved by the Phase II ESA. The scope of Phase II activities must be defined in relation to those objectives.

- 1.4.1 The degree of confidence desired by the *user* influences the scope of the investigation and the evaluation of data. More extensive testing and more iterations of sampling and analysis may be needed if the objectives require detailed conclusions with high confidence. Less testing and fewer iterations of sampling and analysis may be needed if the objectives of the assessment include only general conclusions.
- 1.5 *Limitations*—This practice is not intended to supersede applicable requirements imposed by regulatory authorities. This practice does not attempt to define a legal standard of care either for the performance of professional services with respect to matters within its scope, or for the performance of any individual *Phase II Environmental Site Assessment*.
- 1.6 Organization of This Practice—This practice has nine sections and four appendices. Section 1 covers the Scope of the practice. Section 2, Referenced Documents, lists ASTM and other organizations' related standards and guidance that may be useful in conducting Phase II ESAs in accordance with this practice. Section 3, Terminology, contains definitions of terms and acronyms used in this practice. Section 4 addresses the Significance and Use of this practice, including the legal context into which *Phase II ESAs* may fall. Section 5 discusses development and documentation of the scope of the Phase II ESA, including the Statement of Objectives for the assessment. Section 6 provides a *Phase II ESA* Overview, with purpose and goal descriptions. Section 7 comprises the main body of Performing the *Phase II ESA*, and includes initiating scientific inquiry by formulating the question to be answered (7.1), collecting and evaluating information (7.2), identifying areas for investigation (7.3), developing the *conceptual model* (7.4), developing a plan and rationale for sampling (7.5), conducting the sampling (7.6), and validating the *conceptual model* (7.7). Interpretation of results is covered in Section 8. Phase II Environmental Site Assessment report preparation is addressed in Section 9. Appendix X1 supports Section 4, and contains legal considerations pertaining to Phase II Environmental Site Assessment. Appendix X2 contains contracting considerations between *Phase II assessor* and *user*. Appendix X3 supports Section 9, and describes two examples and a sample table of contents illustrating possible approaches to reporting the results of a Phase II Environmental Site Assessment. Appendix X4 supplements Section 2 with a list of standards and references that may be relevant in conducting a Phase II Environmental Site Assessment.

## 2. Referenced Documents

- 2.1 The standards listed below are referenced in this practice.
  - 2.2 ASTM Standards:<sup>3</sup>
  - E1527 Practice for Environmental Site Assessments: Phase I Environmental Site Assessment Process
  - E1528 Practice for Limited Environmental Due Diligence: Transaction Screen Process

<sup>&</sup>lt;sup>3</sup> For referenced ASTM standards, visit the ASTM website, www.astm.org, or contact ASTM Customer Service at service@astm.org. For *Annual Book of ASTM Standards* volume information, refer to the standard's Document Summary page on the ASTM website.



- E2247 Practice for Environmental Site Assessments: Phase I Environmental Site Assessment Process for Forestland or Rural Property
- 2.3 Environmental Protection Agency Documents:

Standards and Practices for All Appropriate Inquiries, Final Rule, Federal Register, Tuesday, November 1, 2005, Part III Environmental Protection Agency (codified at 40 CFR Part 312)<sup>4</sup>

## 3. Terminology

- 3.1 *Definitions:*
- 3.1.1 all appropriate inquiries (AAI)—those inquiries constituting "all appropriate inquiries... into the previous ownership and uses of the facility in accordance with generally accepted good commercial or customary standards and practices" as defined in CERCLA, 42 U.S.C. § 9601(35)(B), and the AAI Rule, 40 CFR Part 312, that must be conducted to qualify for certain landowner liability protections (LLPs) under CERCLA, and to qualify for brownfields remediation grants awarded under CERCLA section 104(k)(3)(A)(ii).
- 3.1.2 background concentration—the concentration of a target analyte in groundwater, surface water, air, soil gas, sediment, or soil at a reference location near an area under investigation, which is not attributable to the area under investigation. Background samples may contain the target analyte, due to either naturally occurring or man-made sources, but not due to the release(s) in question.
- 3.1.3 behavior, fate, and transport characteristics—natural attributes of a target analyte that can be predicted based on the distinguishing physico-chemical characteristics of the target analyte and the properties of the media in which the target analyte occurs.
- 3.1.4 bona fide prospective purchaser (BFPP)—a person who meets the criteria stated at 42 *U.S.C.* § 9601(40) and thereby becomes eligible for the bona fide prospective purchaser *LLP*. See Legal Appendix, Appendix X1.
- 3.1.5 bona fide prospective purchaser (BFPP) LLP—the CERCLA LLP defined in 42 U.S.C. § 9607(r) and available to persons who meet the statutory definition of bona fide prospective purchaser. See Legal Appendix, Appendix X1.
- 3.1.6 business environmental risk—a risk which can have a material environmental or environmentally-driven impact on the business associated with the current or planned use of a parcel of commercial real estate, not necessarily limited to those environmental issues investigated in accordance with this practice.
- 3.1.7 *CERCLA*—the Comprehensive Environmental Response, Compensation and Liability Act, 42 *U.S.C.*§ 9601, *et seq.*, as amended.
  - 3.1.8 *CFR*—Code of Federal Regulations.
- 3.1.9 chain of custody—a written or printed form that documents information regarding sample possession,
- <sup>4</sup> Available from United States Environmental Protection Agency (EPA), Ariel Rios Bldg., 1200 Pennsylvania Ave., NW, Washington, DC 20004, http://www.epa.gov.

- condition, and responsibility, including the time from sample container acquisition through transportation, sample collection, and laboratory analysis.
- 3.1.10 *chemical testing*—measurement of the *presence* and concentration of *target analytes* by analytical chemistry methods in a laboratory; also, for purposes of this practice, measurement of certain *target analytes* by physical methods (e.g., for asbestos or radioactive isotopes).
- 3.1.11 conceptual model—a representation of hypothesized current site conditions, which describes the physical setting characteristics of a site and the likely distribution of target analytes that might have resulted from a known or likely release, and which is based on all reasonably ascertainable information relevant to the objectives of the investigation and the professional judgment of the Phase II Assessor.
- 3.1.12 contiguous property owner (CPO) LLP—a (CER-CLA) LLP defined in 42 U.S.C. § 9607(q). To qualify for the CPO LLP, a person must (among other things) own real property that is contiguous or similarly situated to, and that is or may be contaminated by hazardous substances from, other real property that is not owned by that person. Furthermore, such person must have conducted all appropriate inquiries, at the time of acquisition of the property and must not know or have reason to know that the property was or could be contaminated by a release or threatened release from the contiguous property. The all appropriate inquiries must not have resulted in knowledge of contamination, or else such person did "know" or "have reason to know" of contamination and would not be eligible for the CPO LLP.
- 3.1.13 continuing obligations—includes requirements contained in the definition of a bona fide prospective purchaser at CERCLA §101(40)(D) and (F), the requirements for maintaining the innocent landowner LLP at 101(35)(a), which include the "due care" provisions of §107(b)(3)(a), as well as those requirements established for maintaining the contiguous property owner liability protection at §107(q)(1)(A) (iii) and (iv). These requirements are collectively referenced as the "continuing obligations" and are necessary for a person to maintain qualification for LLPs after a property is acquired, including among others, the requirement to take reasonable steps to prevent or limit human, environmental, or natural resources exposure to any previously released hazardous substance (section 101(35)(B)(i)(II).
- 3.1.14 *data gap*—a lack of or inability to obtain information pertinent to the identification of releases or likely releases at a *property* as required by the U.S. *EPA* All Appropriate Inquiries (*AAI*) Rule despite good faith efforts to gather such information. *Data gaps* may result from incompleteness in any of the activities required by *AAI*, including, but not limited to historical use research (e.g., incomplete or missing information on site uses, activities, operations, etc. pertaining to the potential for releases to have occurred), site reconnaissance (e.g., an inability to conduct the *site visit*), and interviews (e.g., an inability to interview the key site manager, regulatory officials, etc.).
- 3.1.15 *de minimis*—conditions that generally do not present a threat to human health or the environment and that generally