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**ISO/PAS 23735**

**Road vehicles — Ergonomic design  
guidance for external visual  
communication from automated  
vehicles to other road users**

*Véhicules routiers — Lignes directrices de conception  
ergonomique de la communication visuelle extérieure du véhicule  
automatisé aux autres utilisateurs de la route*

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## Foreword

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This document was prepared by Technical Committee ISO/TC 22, *Road vehicles*, Subcommittee SC 39, *Ergonomics*.

Any feedback or questions on this document should be directed to the user's national standards body. A complete listing of these bodies can be found at [www.iso.org/members.html](http://www.iso.org/members.html).

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## Introduction

As the automotive industry develops automated driving systems (ADS), there continues to be discussion of the need for them to communicate with other road users. Other road users include, but are not limited to, pedestrians, bicyclists, motorcyclists and human drivers. Research suggests that visual communication from external displays on automated vehicles will be helpful to other road users in certain circumstances.<sup>[1]-[4]</sup> Common approaches to designing external communication systems should mitigate public confusion and enhance public acceptance and trust of automated vehicles (AVs). This document outlines design guidance on external visual communication to support future standardization.

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# Road vehicles — Ergonomic design guidance for external visual communication from automated vehicles to other road users

## 1 Scope

The scope of this document encompasses design parameters of external visual communication used by single mode L4/L5 automated driving system-dedicated vehicles (ADS-DVs), as defined in SAE J3016. Guidance is given for passenger cars (including sport utility vehicles and light trucks) and commercial vehicles (including heavy trucks and buses), as well as derivatives of them that carry or do not carry compartments for occupants (i.e. driver or passengers). These vehicles can be operated in different domains, covering several alternative scenarios and use cases (e.g. open roads, motorways, urban environments, confined areas, geofenced areas with dedicated lanes, ports, terminals, pits). It is assumed that the design of ADS-DVs will be unique, thus making it readily apparent that the vehicle is an ADS-DV (see also [Annex A](#) for descriptions of use cases concerning the need for communication). The wide range of domains makes it important to consider users with different experiences and abilities, e.g. experienced and inexperienced drivers, elderly, people with disabilities and children.

## 2 Normative references

There are no normative references in this document.

## 3 Terms and definitions

For the purposes of this document, the following terms and definitions apply.

ISO and IEC maintain terminology databases for use in standardization at the following addresses:

- ISO Online browsing platform: available at <https://www.iso.org/obp>
- IEC Electropedia: available at <https://www.electropedia.org/>

### 3.1

#### acoustic vehicle alerting system

##### AVAS

system for hybrid-electric and pure-electric vehicles, which provides sound to signal the vehicle's presence to pedestrians and other road users

### 3.2

#### acceptability

prospective judgment of a new concept

Note 1 to entry: A new concept means that the technology does not exist, or the subject has no experience with the technology.

### 3.3

#### acceptance

evaluation of an existing concept

Note 1 to entry: An existing concept is when the technology is already introduced into the subject's environment.

**3.4**

**adoption**

active choice to take up, follow and interact with technology

Note 1 to entry: Adoption is the opposite of *acceptance* (3.3), which designates just the passive willingness to accept a technology.

**3.5**

**bearing angle**

angular distance between the participant's trajectory and an oncoming object

Note 1 to entry: See Reference [47].

**3.6**

**combination vehicle**

any combination of truck, truck tractor, trailer, semi-trailer, pole trailer used upon the highways or streets in the transportation of passengers or property

Note 1 to entry: A combination vehicle can also include *passenger cars* (3.20) with a trailer or caravan.

**3.7**

**commercial vehicle**

vehicle used for carrying goods or fare-paying passengers, including heavy trucks and buses

**3.8**

**conflict**

event that ensues when two or more agents compete to occupy the same space within which only one of them can physically exist

**3.9**

**daytime running light**

daytime running lamp

automotive lighting device on the front of a road vehicle which is automatically switched on when the vehicle is driven and emits white, yellow or amber light, whose function is to help other road users see the vehicle

**3.10**

**encounter**

event that occurs anytime two or more agents come into proximity of each other, move towards each other and cross the paths of each other

**3.11**

**explicit communication**

behaviour that can be interpreted as serving the exclusive purpose of conveying information to another road user

**3.12**

**implicit communication**

behaviour that can be interpreted as serving the purpose of conveying information to another road user but also as serving some other purpose (e.g. locomotion)

**3.13**

**interaction**

traffic event with a collision course where interactive behaviour is a precondition to avoid an incident

**3.14**

**jaywalker**

person crossing a street where not permitted to cross



### 3.15

#### **kinematic gesture**

specific and typical way that a vehicle alters its speed (typically towards or starting from a standstill) so that it can become possible for other road users to understand its intent specifically from the vehicle's motion

Note 1 to entry: Significant cues include the rate and variation of acceleration or deceleration.

### 3.16

#### **legal zone**

area that has its legal properties relating to speed restrictions, entry, occupancy, and withdrawal requirements and priorities

Note 1 to entry: When two legal zones intersect, there is a potential for a space-sharing *conflict* (3.8),<sup>[7]</sup> in the sense that no two agents can occupy the same “tile” space at the same “time”<sup>[8]</sup>.

### 3.18

#### **looming**

useful optical phenomenon where an object that comes into sight and gets closer results in a rapid enlargement of the size experienced by the other road users

Note 1 to entry: This can work as a notification and warning.

### 3.19

#### **mixed traffic environment**

traffic containing various vehicles and vehicle types, either motorized or non-motorized, and sometimes also pedestrians

### 3.20

#### **partially supervised**

conflict resolution scheme in which priority is fixed and not switched (as in “supervised”) and conditional

EXAMPLE Non-signalized pedestrian crossing or zebra crossing.

### 3.21

#### **passenger car**

road motor vehicle, other than a motorcycle, intended for the carriage of passengers and designed to seat no more than nine persons (including the driver), including sport utility vehicles and light trucks

### 3.22

#### **piggybacking**

usage of space or gap that someone else has created to their advantage

EXAMPLE When manoeuvring through a traffic environment.

### 3.23

#### **receptivity**

willingness to interact with a technology

Note 1 to entry: Receptivity is different than *acceptance* (3.3), which designates the willingness to use a technology.

### 3.24

#### **road space**

physical space that includes roadways, sidewalks, intersections, crossing zones, etc., where vehicles and vulnerable road users (VRUs) collectively operate

### 3.25

#### **supervised control**

supervised conflict resolution scheme (e.g. traffic lights and pedestrian lights) in which priority is given to road agents coming from different legal zones via signal mechanisms that enforce access, occupancy and withdrawal of the road user (i.e. a semaphore)

### 3.26

#### **technology acceptance**

subjective judgments that make the technological object attractive, usable and useful for users

### 3.27

#### **unsupervised control with priority**

conflict resolution scheme in which there is clear prioritization between the conflicting agents, but there is no supervisory support for the vehicle

Note 1 to entry: The vehicle and driver are advised to do their best to resolve the *conflict* (3.8).

Note 2 to entry: The priority scheme is determined by law (e.g. jaywalker).

### 3.28

#### **unsupervised control without priority**

conflict resolution scheme in which there is no clear prioritization between the conflicting agents and no supervisory support to the vehicle

Note 1 to entry: Further, no priority scheme is given to resolve a *conflict* (3.8) between vehicle and driver, e.g. double lane merges.

### 3.29

#### **visually guided eye movement**

eye movement that is generated by the presence of visual cues in the field of view, also known as reflexive or exogenously driven eye movement

Note 1 to entry: Visually guided eye movements are the simplest form of eye movements - or saccades - and require only basic neural circuitry.

## 4 Historical perspective on the interaction between road users

### 4.1 General

Interaction among road users has been shaped over time by how road users conceptualize and share the road space. Primary influences in this shaping have been changes in road infrastructure, the development of new communication systems and vehicle technologies, and the adoption of new traffic regulations. In 4.2 and 4.3, it is described how road-sharing behaviour has changed over time and how the advent of external communication systems has contributed to those changes.

### 4.2 Road sharing

Motor vehicles and motorized transport have been a reality for over a century. During this period, significant developments have unfolded in how the road has been experienced as a shared space between different road agents, including motor vehicles, pedestrians and cyclists. Images from the beginning of the 20th century show pedestrians' predominant use of road space, with few instances of interaction with early light vehicles and trams. Road lanes were generally undefined in this era, and traffic regulations were scarce. Nevertheless, documents (mostly anecdotal, literary and photographic) indicate some level of seamless interaction between motor vehicles and vulnerable road users (VRUs), made possible by the low number of motor vehicles and the relatively lower velocities of these vehicles compared to modern ones. Communication was directly conveyed through informal (i.e. verbal signals, gestures) one-on-one interactions.

The increasing complexity of urban road environments led to the emergence of road safety research in the 1920s, aimed at dealing with the problem of increasing road traffic casualties.<sup>[9]</sup> Early safety research helped define road space, introduced the need for traffic regulation and defined the individual contributions of road users in traffic incidents. Such efforts led to a stricter physical separation of road users in roadway design and more structured interaction that became increasingly regulated during the following decades. Formal methods of communication were created, including dedicated communication systems for both the road infrastructure and road agents.

A century's cumulative regulation of road users' interaction and definition of separated road spaces has led to the need for a less structured exchange. This is partly due to the likelihood of fewer vehicles on the road if ADS-DVs yield their predicted benefit of a more efficient transportation ecosystem. With fewer vehicles on the roads, more VRUs could safely use these spaces, particularly in urban centers, which would, in turn, influence regulation, vehicle technology, and even urban planning.<sup>[10]</sup> With more ADS-DVs on the roads, however, there would be a paradigm shift in how road users communicate. Human interaction (verbal signals, gestures, etc.) would likely play a minor role in the larger communication framework, especially as ADS-DVs become more popular. In such a future, there would likely be a need to create systems dedicated to ADS-DV-VRU that are distinct from those for ADS-DV-conventional vehicle communication domains. These new systems would ideally accommodate the human road user by fostering clear and efficient communication, similar—if not greater—in capability and versatility to the external communication systems described in 4.3.

### 4.3 History of external communication systems

According to Reference [11], “roadway interpersonal communication” consists of formal and informal communication that can take both an intentional and unintentional form. Throughout the history of automotive development, informal channels of communication (e.g. hand gestures, eye contact, head movement, and vehicle movements) have been comparatively stable, while formal communication (e.g. blinkers, headlights, passing lights and horns) have emerged due to technological innovations and successive introduction of new HMI concepts. This subclause provides a brief history of such external communication systems that have dynamically evolved around the needs of the most important agent—the human road user.

Formal methods of conveying information about vehicle presence have existed since the beginning of automobile development, with the primary goal of making the vehicle visible to other road users. Early attempts from the 1900s emulated aspects of pre-automobile vehicles regarding location and number of lamps, with the first developments appearing in headlights and later in rear lights. Early automobile lamps were the same as those used on horse-drawn carriages and were intended to make the vehicle visible at night. These lamps often showed red to the rear but sometimes green to the left and white to the right. The first compulsory rear lights were meant to illuminate the license plate, while presence signalling came as a by-product.<sup>[12]</sup> Electric lamps for signalling vehicle presence only became commonplace in both front and rear locations in the 1920s, with the first conventions and specific photometric requirements being agreed upon and adopted by the UNECE in 1958.

Attempts to systematize visual communication systems for signalling “intent” appeared as early as 1909 when a patent was submitted on a device “indicating the intended movements of vehicles” (US Patent 912.831).<sup>[13]</sup> Despite its precocity, this first attempt was already concerned with road users' comprehension, hence the suggestion to use hand-shaped light signals that resembled the most common signal at the time – hand gestures. The first commercial application of turn indicators appeared in the 1910s with the inclusion of a winker (latter known as a trafficator), a mechanically operated arm or flag that extended from the side of the vehicle.<sup>[14]</sup> Early turn signal arrows were steadily burning until manually deactivated and were coloured green, yellow, or red. Only in 1937 did SAE identify that flashing increased conspicuity, though steady lamps were still allowed. In Europe, semaphore-type (when actuated, protruded from the body of the vehicle) illuminated turn signals were still dominant in the 1950s. However, flashing lamps were used almost universally in new cars by 1965. However, a 1952 study<sup>[15]</sup> found that semaphore arms produced shorter reaction times at night. They also identified that higher flash frequencies increased salience, though mandated frequencies were not increased. In 2013, a study<sup>[16]</sup> found that dynamic, directional turn signals improved safety outcomes in the form of a shorter decision process and a higher probability of correct interpretations.

Early stop lamps appeared as original equipment in the 1910s: one per vehicle on the left rear fender. Some showed the letters STOP on the lens. Others were combined SLOW/STOP lamps, showing SLOW when either the clutch or brake was depressed versus STOP when both were depressed. Other stop lamps changed colour based on accelerator position: green when the accelerator was pressed and red when it was not. A significant concern for early stop lamp lighting requirements was to avoid confusion with red railway signals. Yellow stop lamps were still allowed in the US in the 1960s, though no manufacturers used them.

In conclusion, the history of external communication systems reveals a steady level of experimentation and adaptation, which is expected to continue. External communication is a symbolic language that borrows

from contemporary communication functions. In [Clause 5](#) new ways to incorporate more recent technology acceptance/acceptability models into the design of these systems are explored.

## 5 Current and future challenges in road user interaction

Road users ideally need to have a similar interpretation of the situation to achieve a comfortable and pleasant interaction. If this is not the case, and road users differ in their understanding or awareness of the situation, breakdowns in the interaction and conflicts are likely to occur.<sup>[17]</sup> Indeed, misinterpretation is among the most common causation factors in pedestrian incidents and accidents.<sup>[18]</sup> However, how pedestrians and vehicles interact still needs to be fully understood.

Road users often use non-verbal communication to clarify their intentions in some traffic situations, especially at low speeds when ambiguities and negotiation are needed. In Reference [\[19\]](#) it was found that pedestrians' decisions to cross are affected by various signals given by the driver, such as eye contact, hand waving, posture and flashing lights. Of these signals, 84 % of pedestrians sought eye contact with drivers. In Reference [\[20\]](#) it was found that pedestrians who want to cross the street look at the approaching driver to get "acknowledgment," i.e. if the driver returns the eye contact, pedestrians assume that they have been seen and have achieved mutual understanding. The importance of visual search is also evident from Reference [\[21\]](#) where it was reported that 75 % of pedestrians walked facing toward, rather than with, traffic. This same behaviour correlated with lower fatality risk in historical data. Similar conclusions were drawn in Reference [\[22\]](#), in which it was shown that the most prominent signal to transmit pedestrians' crossing intention is looking (90 %) or glancing (10 %) toward the oncoming traffic. In Reference [\[23\]](#) it was found that when pedestrians interact with vehicles, they tend to rely on eye contact with the driver at low speeds, while at higher speeds, they base their decisions more on the vehicle's behaviour.

Studies on the effects of non-verbal signals that pedestrians use to communicate with drivers further explain the nature of road-user interactions. In Reference [\[24\]](#) it was found that pedestrian eye contact is one factor that strongly influences driver behaviour. Without eye contact, about 55 % of the drivers did not stop for the pedestrian, while about 68 % of the drivers stopped when the pedestrian was seeking eye contact. A positive effect of pedestrians' eye contact and other gestures (e.g. hand waving, leg movements and smile) is also demonstrated in terms of increased time to collision and decreased severe braking by drivers,<sup>[25]</sup> as well as increased yielding behaviour.<sup>[25]-[28]</sup> In Reference [\[20\]](#) it was shown that participants could not correctly evaluate pedestrians' crossing intentions based only on their trajectories, suggesting that parameters of body language are valuable cues.

This research indicates that some interactions might be challenging when introducing ADS-DVs in mixed-traffic environments. One example of altered interaction derives from the absence of a human driver. Without a human driver inside the vehicle, explicit signals such as hand gesturing and head movements are precluded. Other road users may be left seeking signals that are no longer available. Because many road users have been habitually trained—throughout a lifetime—to seek and use these signals to inform their decision-making processes, the lack of such explicit signals may need to be supplemented with a new form of communication.

Another impetus for change is that ADS-DVs may drive differently than human-driven vehicles. VRUs have, through years of repeated exposure, developed internal frameworks to aid them in efficiently navigating roads cohabited by human-operated vehicles. Implicit signalling through vehicle motion and other environmental cues have thus far provided VRUs with a rich—and nuanced—set of cues. Still, automated vehicles will not necessarily provide the same information in the same way. For example, deceleration and stopping profiles may become standardized across automated systems. While such profiles may be very effective in some geographical regions, they may not be as effective or even be prone to confusing others. See the overview in [Annex A](#) on use cases ([Tables A.1-A.8](#)) regarding how these aspects of the vehicles' timing, movement and positioning can be related to everyday traffic situations. Thus, to design effective external communication systems for automated vehicles, it is first needed to understand how road users communicate in the current context. [Clause 6](#) provides a theoretical framework to define road user communication.

## 6 Framework for interaction

### 6.1 General

Several theoretical perspectives or frameworks could be used to conceptualize interactions between road users in traffic and provide guidance on how future interactions might look. This clause provides key interaction concepts, starting with a traffic conflict technique.

### 6.2 Encounter, interaction and conflict

The traffic process has several elementary events. These events differ in their degree of severity (regarding safety) and frequency, ranging from safe and frequent everyday encounters and interactions between road users to conflicts and accidents characterized by higher severity and lower frequency.<sup>[29]-[31]</sup>

An encounter is an event that occurs any time two or more agents come into proximity and cross paths with each other. These events, which are the most common type of multi-agent traffic interaction, do not necessarily involve a conflict. Most encounter events occur without a conflict and, due to their prevalence, are a significant focus of this document.

There are many different interpretations regarding the concept and theoretical framework surrounding interaction. Reference [4] describes road user interactions as “situation[s] where the behavior of at least two road users can be interpreted as being influenced by the possibility that they are both intending to occupy the same region of space at the same time in the near future”. This is differentiated from a space-sharing conflict, or “an observable situation from which it can be reasonably inferred that two or more road users are intending to occupy the same region of space at the same time in the near future”. The addition of this more general definition is necessary to capture situations where the conditions successfully reduce interactions, improving the situation.<sup>[32]</sup>

A conflict ensues when two or more agents compete to occupy the same space within which only one can physically exist. There are four relevant types of conflict resolution schemes in relation to pedestrians:

- supervised control: priority is given to road agents coming from different areas via signal mechanisms that enforce access, occupancy and withdrawal of the road user (e.g. a semaphore);
- partially supervised control: priority is fixed and conditional (e.g. non-signalized pedestrian crossing, zebra crossing);
- unsupervised control with priority: priority is clearly delineated, but the vehicle does not receive supervisory support. The vehicle and driver are advised to do their best to resolve the conflict. The priority scheme is determined by law;
- unsupervised control without priority: no priority scheme is given (e.g. double lane merges).

A fully supervised scheme is preferable for all the conflicts, as mentioned above, as well as resolution schemes. Since such control mechanisms cannot be implemented everywhere on the road, partially supervised control schemes are most commonly used. Such schemes are more ambiguous and require negotiation. Consider, for example, the situation in an unsignalized pedestrian crossing where the driver is unsure whether a pedestrian will cross and the pedestrian is unsure whether the vehicle will stop. There are also situations where the vehicle is too fast and too close to the pedestrian crossing, and the driver cannot stop in time simply due to the situation's dynamics. Moreover, there are road situations where drivers must “nudge” or “game” their way into heavy pedestrian traffic after being static longer than customary. Such conflicts are managed today in an aggressive way, sometimes in an assertive way, and at times in a coordinated or even accommodating way. Through communicative signals (e.g. indicator lights or flashing headlamps, hand signals), drivers attempt to negotiate their way during the encounter and interaction phases discussed above. See [Annex A](#) for examples of use cases that illustrate these processes in common traffic situations.



## 7 Communication channels

### 7.1 General

Human road users communicate with each other using various communication channels, from their movement behaviour and placement to facial expression, eye gaze and contact, gestures, and possibly voice and tone of speech. It is expected that communication channels will need to be established for AVs, although it will be optional, to ensure that they are understood and perceived well by other road users. This clause defines communication and describes its different dimensions.

### 7.2 Communication as a negotiation

Agents sometimes need to negotiate, communicating on the fly who gives priority to whom in unsignalled conditions. According to Reference [34], one of the critical tasks within any human interaction is developing and maintaining a shared definition of the situation, enabling participants to decode normative expectations and adjust their behaviour accordingly. Strategic interactions occur when people are “in a well-structured situation of mutual impingement where each party must make a move and where every possible move carries fateful implications for all parties”. [35] In these situations, knowing other participants are trying to anticipate their actions influences each participant's decision. These interactions occur daily in the context of traffic, where road users decide how they will move through the space.

Communication is a mixture of goal-related and facilitators' communication acts. Goal-related acts refer to the movement of the agents. Such movement is defined here as an agent's entry, occupancy and vacancy of a given space. [36] In addition, several means of communication are used to facilitate conflict resolution: (1) formal vehicle signals (e.g. using the vehicle horn to avoid collisions and turn signal), (2) informal vehicle signals (e.g. flashing the headlights to indicate giving way), (3) vehicle signals that stem from the pattern of movement itself (e.g. looming effect and diminishing effect), and (4) bodily signals of humans (e.g. waving hand, body posture).

Looking at the encounter process as a mixture of goal-related and facilitators' communication can help analyse the turn-taking between pedestrians and vehicles as a formal discourse. In this respect, in Reference [22] a data set of more than 650 samples of pedestrian behaviours when crossing (or attempting to cross) the street under various conditions was analysed and their patterns of interaction were summarized. The analysis shows that the crossing event unfolds over time. The most common pattern involves “standing, looking and crossing”, whereas the second most common is “looking or glancing” while crossing. [23735-2025]

These cues are being used to establish successful grounding between the two agents. Grounding relies on the agents' “mutual knowledge, mutual beliefs, and mutual assumptions”. [37] In the pedestrian crossing dialogue, similarly to the conversation setting, grounding serves as “the mutual belief between conversational partners that everyone involved has a clear enough understanding of the concept to move forward”. [37]

See also the overview of use cases based on common traffic situations provided in [Annex A](#). The categories “communication messages,” “vehicle motions/behavior,” and “communication means” help to illustrate the types of acts.

The following subclause provides a comprehensive review of road user interaction, including who those users are, how they make decisions, and how explicit and implicit signals are used to communicate effectively.

### 7.3 Considerations for implicit signalling

This subclause provides principles and recommendations for implicit signalling through vehicle motion that can be used for ADS-DVs. Two assumptions that guide the principles and recommendations in this subclause are that safety is the most important aspect of vehicle-pedestrian encounters. The driver's or passengers' comfort is an important consideration when choosing motion cues. Safety of vehicle motion cues may be related to rear-end or imminent frontal collisions. For example, assertive deceleration used as a cue to other road users may cause rear-end collisions. Additionally, pedestrians who enter traffic quickly may require the vehicle to stop abruptly. In either case, safety would be prioritized to prevent collisions. Passenger comfort is also a consideration because vehicle motion cues may lead to discomfort or motion sickness. [34]-[35] Thus,