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Fraud control management systems — Guidance for organizations managing the risk of fraud

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Systèmes de management du contrôle de la fraude — Lignes directrices destinées aux organisations gérant le risque de fraude

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Foreword

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The procedures used to develop this document and those intended for its further maintenance are described in the ISO/IEC Directives, Part 1. In particular, the different approval criteria needed for the different types of ISO document should be noted. This document was drafted in accordance with the editorial rules of the ISO/IEC Directives, Part 2 (see www.iso.org/directives).

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For an explanation of the voluntary nature of standards, the meaning of ISO specific terms and expressions related to conformity assessment, as well as information about ISO's adherence to the World Trade Organization (WTO) principles in the Technical Barriers to Trade (TBT), see www.iso.org/iso/foreword.html.

This document was prepared by Technical Committee ISO/TC 309, *Governance of Organizations*.

~~A list of all parts in the ISO 37000 series can be found on the ISO website [organizations](http://www.iso.org/organizations).~~

Any feedback or questions on this document should be directed to the user's national standards body. A complete listing of these bodies can be found at www.iso.org/members.html.

Introduction

Fraud is a risk for all organizations in the private, public or not-for-profit sectors. Fraud events can significantly impact the financial position of the target organization and often have flow-on financial consequences for global and local economies. ~~Fraud~~ can lead to serious legal and financial consequences as well as enduring psychological and emotional harm for the individuals involved. For a summary of ~~the~~ types of fraud commonly encountered by organizations, see ~~Annex A~~.

The pervasiveness and increasing sophistication of information technology, the rapid ~~take-up~~ uptake of electronic payment systems by the general population and economic globalization have led to an increased incidence of external fraudulent attack on organizations across all sectors.

Managing and controlling the risk of fraud should be considered by the leadership of all organizations.

NOTE For more information on fraud as it relates to governance, see ISO 37000:2021, 6.9—~~Risk Governance~~.

This document includes guidance on:

- a) creating and maintaining processes for fraud risk identification, assessment and monitoring;
- b) mitigating internal and external fraud, including fraud against, and by, the organization;
- c) detecting fraud against or by the organization based on its assessed fraud risk exposures;
- d) effective response to fraud events in order to ensure that:
 - damage to the organization's image can be minimized;
 - its reputation can be restored and improved;
 - funds lost due to fraud can be recovered.
- e) ensuring continual improvement

Following this guidance cannot provide assurance that fraud has not occurred or will not ~~occur~~ occur in the future as it is not possible to eliminate the risk of fraud; ~~however~~ However, it will help organizations to effectively manage fraud risk and to respond appropriately to fraud events and avoid or reduce the compliance liability risk of the organization.

Effective fraud control requires the organization to commit to prevention, detection and response initiatives underpinned by leadership, planning and resourcing as summarised in ~~Figure 1~~.

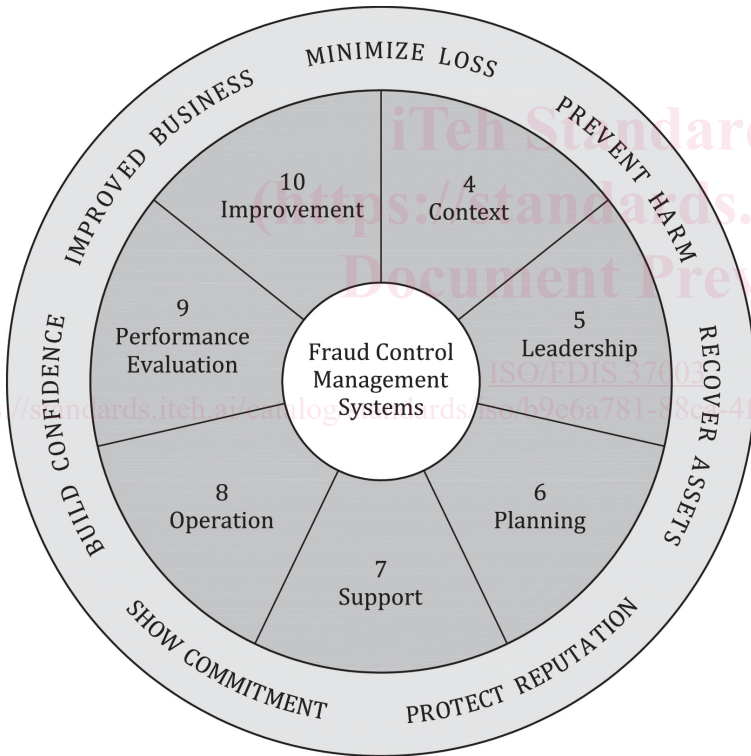
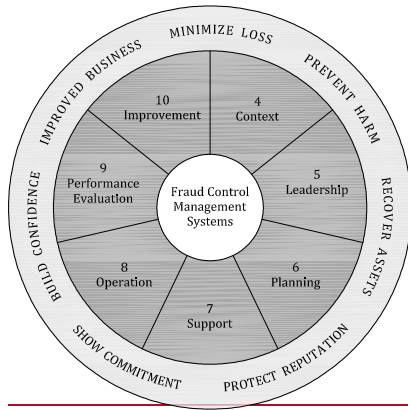


Figure 1 — Principles, structure and objectives of ISO 37003—this document

Fraud ~~Control Management Systems~~ — ~~control management systems~~ — Guidance for organizations managing the risk of fraud

1 Scope

This document provides guidance for organizations for the development, implementation and maintenance of an effective fraud control management system (FCMS), ~~including~~. ~~This includes~~ fraud prevention, early detection of fraud and effective response to fraud events that have occurred or can occur in the future.

The document provides guidance for managing the risk of fraud, including:

- a) internal fraud against the organization;
- b) external fraud against the organization;
- c) internal fraud in collaboration with business associates or other third parties;
- d) external fraud in collaboration with the organization's personnel;
- e) fraud by the organization or by persons purporting to act on behalf of and in the interests of the organization.

This document is applicable to all organizations, regardless of type, size, nature of activity, and whether in the public or private, profit or not-for-profit sectors. It is not intended to assist consumers in preventing, detecting or responding to what is generally termed "consumer ~~fraud~~-fraud".

32 Normative references

There are no normative references in this document.

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53 Terms and definitions

For the purposes of this document, the following terms and definitions apply.

ISO and IEC maintain terminology databases for use in standardization at the following addresses:

- ISO Online browsing platform: available at <https://www.iso.org/obp>
- IEC Electropedia: available at <https://www.electropedia.org/>

Field Code Changed

Field Code Changed

~~5.13.1~~ 3.1

fraud

intentional dishonest act causing actual or potential gain or loss that creates social or economic harm

Note-~~1~~-to entry:-Fraud also includes the deliberate falsification, concealment, destruction or use of falsified documentation used or intended for use for a normal business purpose or the improper use of information or position for personal financial benefit.

Note-~~2~~-to entry:-Fraudulent conduct need not necessarily represent a breach of law.

ISO ~~DIS~~/FDIS 37003:202~~X~~2025(en)

Note_3_to entry:-Fraud can involve fraudulent conduct by internal and/or external parties targeting the *organization* (3.3)(3.3) or fraudulent conduct by the organization itself targeting external parties.

Note_4_to entry:-Fraud can include loss of moneys or other property by persons internal and external to the organization and where deception is used at the time, immediately before or immediately following the activity.

Note_5_to entry:-Fraud can be external or internal or both. External fraud is where no perpetrator is employed by or has a close association with the target organization. Internal fraud is where at least one perpetrator is employed by or has a close association with the target organization and has detailed internal knowledge of the organization's operations, systems and procedures.

5.23.2

3.2

fraud event

instance of *fraud* (3.1)(3.1) against or by an *organization* (3.3)(3.3)

5.33.3

3.3

organization

person or group of people that has its own functions with responsibilities, authorities and relationships to

achieve its *objectives* (3.15)(3.14)

Note_1_to entry:-The concept of organization includes, but is not limited to, sole-trader, company, corporation, firm, enterprise, authority, partnership, charity or institution, or part or combination thereof, whether incorporated or not, public or private.

Note_2_to entry:-If the organization is part of a larger entity, the term "organization" refers only to the part of the larger entity that is within the scope of the *fraud control management system* (3.11)-*control management system* (3.11).

5.43.4

3.4

target organization

organization (3.3)(3.3) that is the object of a *fraud event* (3.2)-(3.2).

5.53.5

3.5

interested party

person or *organization* (3.3)(3.3) that can affect, be affected by, or perceive itself to be affected by a decision

or activity

5.63.6

3.6

top management

person or group of people who directs and controls an *organization* (3.3)(3.3) at the highest level

Note_1_to entry:-Top management has the power to delegate authority and provide resources within the organization.

Note_2_to entry:-If the scope of the *management system* (3.10)(3.10) covers only part of an organization, then top management refers to those who direct and control that part of the organization.

Note_3_to entry:-Organizations can be organized depending on which legal framework they are obliged to operate

under and also according to their size, sector, etc. Some organizations have both a *governing body* (3.7)(3.7)

and *top*

management (3.6)(3.6), while some organizations do not have responsibilities divided into several bodies.

These

variations, both in respect of organization and responsibilities, can be considered when applying the requirements in

Clause 5.

in Clause 5.

5.83.7

governing body

person or group of people who have ultimate accountability for the whole *organization* (3.3)(3.3)

Note_1-to entry:-A governing body can be explicitly established in a number of formats including, but not limited to, a board of directors, supervisory board, sole director, joint and several directors, or trustees.

Note_2-to entry:-ISO management system standards make reference to the term “top management” to describe a role that, depending on the standard and organizational context, reports to, and is held accountable by, the governing body.

Note_3-to entry:-Not all organizations, particularly small and medium organizations, will have a governing body separate from top management. In such cases, top management exercises the role of the governing body.

[SOURCE: ISO 37000:2021, 3.3.4, ~~notes to entry modified~~ modified — The Notes to entry were reordered: Note 2 to entry is now Note 1 to entry; Note 3 to entry is now Note 2 to entry; and Note 3 to entry was added.]

5.103.8

3.8

personnel

organization's (3.3)(3.3) directors, officers, employees, temporary staff or workers, and volunteers

Note_1-to entry:-Different types of personnel pose different types and degrees of fraud risk (3.16)(3.15) and can be treated differently by the organization's fraud risk assessment and fraud risk management procedures.

[SOURCE: ISO DIS 37001:2024/20—¹⁾ 3.24, modified — Note 1 has been amended and Note 2 to entry has been deleted]

5.113.9

3.9

business associate

external party with whom the *organization* (3.3)(3.3) has, or plans to establish, some form of business relationship

Note_1-to entry:-Business associate includes but is not limited to clients, customers, joint ventures, joint venture partners, consortium partners, outsourcing providers, contractors, consultants, sub-contractors, suppliers, vendors, advisors, agents, distributors, representatives, intermediaries and investors. This definition is deliberately broad and should be interpreted in line with the fraud risk (3.16)(3.15) profile of the organization to apply to business associates which can reasonably expose the organization to fraud risks.

Note_2-to entry:-Different types of business associate pose different types and degrees of fraud risk, and an organization will have differing degrees of ability to influence different types of business associate. Different types of business associate can be treated differently by the organization's fraud risk assessment and fraud risk management procedures.

Note_3-to entry:-Reference to “business” in this document can be interpreted broadly to mean those activities that are relevant to the purposes of the organization's existence.

[SOURCE: ISO 37001:2024/20—, 3.26, modified]

5.123.10

3.10

management system

set of interrelated or interacting elements of an *organization* (3.3)(3.3) to establish *policies* (3.12)(3.12) and *objectives* (3.15)(3.14) as well as *processes* (3.20)(3.18) to achieve those objectives

¹⁾ Under preparation. Stage at the time of publication: ISO/PRE 37001:2025.

ISO ~~DIS~~/FDIS 37003:2024/2025(en)

Note_1_to entry:- A management system can address a single discipline or several disciplines.

Note_2_to entry:- The management system elements include the organization's structure, roles and responsibilities, planning and operation.

~~3.11~~ ~~3.11~~

fraud control management system (FCMS)

part of the overall *management system* (3.10)(3.10) for controlling the risks of *fraud* (3.1)(3.1) against or by an *organization* (3.3)(3.3)

~~5.13~~ ~~3.12~~ ~~3.12~~

policy

intentions and direction of an *organization* (3.3)(3.3) as formally expressed by its *top management* (3.6)(3.6)

~~5.15~~ ~~3.13~~ ~~3.14~~

conflict of interest

situation in which an interested party has personal interest or organizational interest, directly or indirectly, that ~~could~~ ~~can~~ compromise, or interfere with, the ability to act impartially in carrying out their duties in the best interest of the *organization* (3.3)(3.3)

Note_1_to entry:- There ~~could~~ ~~can~~ be different types of personal interests: business, financial, family, professional, religious or political.

Note_2_to entry:- Organizational interest relates to the interests of an organization or part of an organization (e.g. team or department) rather than an individual.

[SOURCE: ISO ~~DIS~~ 37009:2024/20—2), 3.1.10]

~~5.17~~ ~~3.14~~ ~~3.15~~

objective

result to be achieved

Note_1_to entry:- An objective can be strategic, tactical, or operational.

Note_2_to entry:- Objectives can relate to different disciplines (such as finance, health and safety, and environment). They can be, for example, organization-wide or specific to a project, product or *process* (3.20)-(3.18).

Note_3_to entry:- An objective can be expressed in other ways, e.g. as an intended result, as a purpose, as an operational criterion, as a fraud control objective or by the use of other words with similar meaning (e.g. aim, goal, or target).

Note_4_to entry:- In the context of *fraud control management/controlmanagement systems* (3.11)(3.11), fraud control objectives are set by the *organization* (3.3)(3.3), consistent with the *fraud control policy* (3.12)(3.12), to achieve specific results.

~~5.18~~ ~~3.15~~ ~~3.16~~

risk

effect of uncertainty on *objectives* (3.15)(3.14)

Note_1_to entry:- An effect is a deviation from the expected — positive or negative.

²⁾ Under preparation. Stage at the time of publication: ISO/DIS 37009:2024.