
Elektronsko izdajanje računov - 13. del: Funkcionalna specifikacija in navodila za register e-računov CIUS in razširitve

Electronic invoicing - Part 13: Functional specification and guidance for the eInvoice Registry of CIUS and Extensions

Elektronische Rechnungsstellung - Teil 13: Funktionsspezifikation und Leitlinien für das Register der Anwendungsspezifikation der Kernrechnung und Erweiterungen

Facturation électronique - Partie 13: Spécification fonctionnelle et recommandations pour le registre des factures électroniques des CIUS et extensions

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This draft Technical Specification is submitted to CEN members for Vote. It has been drawn up by the Technical Committee CEN/TC 434.

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Recipients of this draft are invited to submit, with their comments, notification of any relevant patent rights of which they are aware and to provide supporting documentation.

Warning : This document is not a Technical Specification. It is distributed for review and comments. It is subject to change without notice and shall not be referred to as a Technical Specification.

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European foreword

This document (FprCEN/TS 16931-13:2025) has been prepared by Technical Committee CEN/TC 434 “Electronic invoicing”, the secretariat of which is held by NEN.

This document is currently submitted to the Vote on TS.

This document has been prepared as part of a Grant Agreement (reference SA 2022-07e-Invoicing) from the European Commission to CEN. NEN has been appointed by CEN to perform work in accordance with their Specific Agreement with reference number Project 101098931 - e-Invoicing.

This document is part of a set of documents, consisting of:

- EN 16931-1, *Electronic invoicing — Part 1: Semantic data model of the core elements of an electronic invoice*;
- CEN/TS 16931-2:2017, *Electronic invoicing — Part 2: List of syntaxes that comply with EN 16931-1*;
- CEN/TS 16931-3-1:2017, *Electronic invoicing — Part 3-1: Methodology for syntax bindings of the core elements of an electronic invoice*;
- CEN/TS 16931-3-2:2020, *Electronic invoicing — Part 3-2: Syntax binding for ISO/IEC 19845 (UBL 2.1) invoice and credit note*;
- CEN/TS 16931-3-3:2020, *Electronic invoicing — Part 3-3: Syntax binding for UN/CEFACT XML Industry Invoice D16B*;
- CEN/TS 16931-3-4:2020, *Electronic invoicing — Part 3-4: Syntax binding for UN/EDIFACT INVOIC D16B*;
- CEN/TR 16931-4:2017, *Electronic invoicing — Part 4: Guidelines on interoperability of electronic invoices at the transmission level*;
- CEN/TS 16931-5, *Electronic invoicing — Part 5: Guidelines on the use of sector or country extensions in conjunction with EN 16931-1, methodology to be applied in the real environment*;
- CEN/TR 16931-6:2017, *Electronic invoicing — Part 6: Result of the test of EN 16931-1 with respect to its practical application for an end user*;
- CEN/TS 16931-7:2020, *Electronic invoicing — Part 7: Methodology for the development and use of EN 16931-1 compliant structured Core Invoice Usage Specifications*.
- CEN/TR 16931-10:2025, *Electronic invoicing – Part 10: Additional requirements to extend to B2B*

Introduction

The European Commission has estimated that the widespread adoption of electronic invoicing (eInvoicing) within the European Union could yield significant economic benefits.

Between 2010 and 2020, the [European Multi-Stakeholder Forum on eInvoicing](#) (EMSFEI) brought together representatives from national eInvoicing fora and the user community to promote broader adoption of eInvoicing across the EU. Its deliverables influenced the development of the European eInvoicing Standard and the accompanying document parts.

The first legal mandate was [Directive 2014/55/EU](#) on electronic invoicing in public procurement. Its aim is to facilitate the uptake of eInvoicing by economic operators when supplying goods, services and works to public administrations. This Directive provided the legal foundation for the development of a European Standard on eInvoicing, resulting in the publication of the [EN 16931](#) set of standards. As stipulated in Article 7 of Directive 2014/55/EU, all contracting authorities and contracting entities in the EU were required, from April 2020, to be able to receive and process electronic invoices that conform to this standard and are expressed in one of the syntaxes identified in CEN/TS 16931-2.

EN 16931-1 establishes a structured and standardized dataset — the Core Invoice Model — that enables interoperability across sectors, Member States and systems. The Core Invoice Model facilitates automated processing of invoices and contributes to the removal of market barriers caused by divergent national or sectoral practices.

In order to address specific business, regulatory or sectoral needs, EN 16931-1 also defines mechanisms for both restriction and extension of the Core Invoice Model. A Core Invoice Usage Specification (CIUS) allows organizations, sectors or Member States to apply additional constraints to the Core Invoice Model, either to simplify or tailor it for particular use cases. Depending on the level of conformance with the normative rules of the Core Invoice Model, a CIUS may be designated as Core Conformant or Partly Core Conformant.

Where structured information outside the scope of the Core Invoice Model is required, Extension Specifications may be developed, following the principles and methodology set out in CEN/TS 16931-5, which provides guidance on the use of sector or country extensions in conjunction with EN 16931-1.

Following the adoption of the EN, CEN/TC 434 has continued to produce supporting deliverables to facilitate its implementation and practical use. In 2017, a Study Group under CEN/TC 434 assessed the potential for a central registry to improve the discoverability, transparency and reuse of CIUS and Extension Specifications. The Study Group concluded that a formal Registry would enhance semantic interoperability by offering a structured environment where these Specifications could be registered, maintained, and accessed consistently by all stakeholders.

As a result, CEN/TC 434 established a dedicated Working Group (WG7) tasked with developing a Technical Specification for Registry Services. The Registry, as defined in this document, aims to support the discovery and alignment of eInvoicing Specifications across sectors and Member States. It also provides for the inclusion of supporting artefacts such as metadata and validation assets, promoting a harmonized and efficient approach to eInvoicing throughout the internal market.

In 2024, WG5 drafted a document to analyse requirements for B2B requirements, leading to the published document CEN/TR 16931-10:2025, *Electronic invoicing – Additional requirements to extend to B2B*. This document established the need for Extension Components that helped ensure that Extensions can be cross-sectoral and used intra-EU. It also re-established the need for a Registry of CIUS and Extensions that can catalogue the usage of CIUS and Extensions, reducing any unnecessary proliferation.

1 Scope

This document defines the purpose, governance and functional requirements of the eInvoicing Registry for CIUS and Extension Specifications. This document is not to be confused with other business / project focused Technical Specifications. It follows CEN rules and will be published as a CEN document with normative statements.

A key part of this document is to provide a functional specification, which will describe the various functions of eInvoice Registry Services.

The Registry is intended to serve as a structured, transparent and publicly accessible repository that facilitates the discovery, registration and management of eInvoicing Specifications that either restrict the conditional elements of the Core Invoice Model and/or extend it in conformance with Part 5 Extension Methodology.

The scope of this document includes:

- Definition of Registry Services – the structure and capabilities of the Registry including the types of artefacts it stores or references, e.g. CIUS, Extension Specifications, Validation Artefacts and Services, and Code Lists;
- Governance Model – the roles and responsibilities of entities involved in managing and maintaining the Registry;
- Submission and Verification Processes – how Specifications are submitted, reviewed and verified for inclusion in the Registry;
- Functional Specification – the required functionality, processes and procedures that enable the Registry to operate efficiently.

2 Normative references

The following documents are referred to in the text in such a way that some or all of their content constitutes requirements of this document. For dated references, only the edition cited applies. For undated references, the latest edition of the referenced document (including any amendments) applies.

EN 16931-1, *Electronic invoicing — Part 1: Semantic data model of the core elements of an electronic invoice*

CEN/TS 16931-5, *Electronic invoicing — Part 5: Guidelines on the use of sector or country extensions in conjunction with EN 16931-1, methodology to be applied in the real environment*

3 Terms and definitions

For the purposes of this document, the following terms and definitions apply.

ISO and IEC maintain terminology databases for use in standardization at the following addresses:

- ISO Online browsing platform: available at <https://www.iso.org/obp/>
- IEC Electropedia: available at <https://www.electropedia.org/>

3.1

electronic invoice

invoice that has been issued, sent and received in a structured electronic format which allows for its automatic and electronic processing

[SOURCE: Directive 2014/55/EU [2]]