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Napotki glede pravil za načrtovanje in predstavljanje kandidatov tehničnih harmoniziranih standardov v podporo Uredbi (EU) 2024/3110 o gradbenih proizvodih CPR-2024

Guidance on the rules for the drafting and presentation of candidate performance harmonized standards in support of Regulation (EU) 2024/3110 Construction Products Regulation CPR-2024

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Ta slovenski standard je istoveten z: **CEN/CLC Guide 36:2026**

ICS:

01.120	Standardizacija. Splošna pravila	Standardization. General rules
91.010.01	Gradbeništvo na splošno	Construction industry in general

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2003-01.Slovenski inštitut za standardizacijo. Razmnoževanje celote ali delov tega standarda ni dovoljeno.

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Guidance on the rules for the drafting and presentation of candidate performance harmonized standards in support of Regulation (EU) 2024/3110 Construction Products Regulation CPR-2024

Edition 3, 2026-10

(Supersedes CEN-CLC Guide 36:2024)

CEN and CENELEC decided to adopt this new CEN-CENELEC Guide 36 through CEN BT decision BT C129/2026 and CENELEC BT Decision D185/C008 respectively.

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European foreword

This document (CEN-CENELEC Guide 36:2026) has been prepared by CEN-CENELEC Coordination Group on Construction and the built environment.

This document is intended for use by Technical Committees drafting candidate performance harmonized European Standards for construction products and provides rules for the presentation of standards for construction products drafted following a standardization request issued in the framework of Regulation (EU) 2024/3110 (CPR-2024) in accordance with Article 5 of this Regulation.

This guide is not applicable to harmonized European Standards drafted following a standardization request issued in accordance with Article 7 of CPR-2024.

Other EU Directives/Regulations may also apply to construction products, but this guide does not apply to them.

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Introduction

CEN and CENELEC develop candidate performance harmonized European Standards for construction products replying to European Commission standardization requests.

It has been considered necessary to propose guidance for the preparation, drafting and presentation of candidate harmonized European Standards in support of the CPR.

Reference should also be made to the CEN and CENELEC Construction webpage, which lists many other guidance documents relevant for the drafting work, accessible at:

https://www.cencenelec.eu/areas-of-work/cen-sectors/construction/

Other instructions and clarifications including a list of FAQs can be found on the European Commission website at:

http://ec.europa.eu/growth/sectors/construction/product-regulation_en

In the Clause 4 ‘Format of a harmonized European Standard for construction products’:

- Examples are provided in grey as good practice to follow:

  EXAMPLE

- Examples to be avoided are given in red:

  TO BE AVOIDED

- Model clauses text are presented in green and shall be used without modification in the harmonized standard:

  MODEL CLAUSE

- Text in [blue] represents items to be filled in or guidance on how to adapt model clauses.
- Template text for the Annex ZA is given in green and is to be used without modification in the harmonized standard:

  ANNEX ZA

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1 Scope

This Guide outlines the rules for drafting and presenting candidate performance harmonized European Standards (hENs) for construction products under Regulation (EU) 2024/3110, known as the Construction Products Regulation CPR-2024. These standards are subject to a standardization request according to Article 5 of CPR-2024.

This Guide gives rules which are additional to the CEN-CENELEC Internal Regulations (IR) - Part 3 (based on ISO/IEC Directives, Part 2) when this is necessary because of the special provisions of harmonized product standards in the construction sector.

This Guide applies to all new candidate hENs and for new Work Items (WIs) revising/amending existing hENs included in a standardization request in support of CPR-2024.

This guide does not include rules for candidate harmonized European Standards under Regulation (EU) No 305/2011 or for those harmonized European Standards within the framework of Regulation (EU) 2024/3110 that are subject to a standardization request according to Article 7 of this Regulation.

2 Normative references

The following documents are referred to in the text in such a way that some or all of their content constitutes requirements of this document. For dated references, only the edition cited applies. For undated references, the latest edition of the referenced document (including any amendments) applies.

CEN-CENELEC Internal Regulations — Part 3:2022*, Principles and rules for the structure and drafting of CEN and CENELEC documents (ISO/IEC Directives — Part 2:2018, modified)*

EN 15804:2012+A2:2019 [1], *Sustainability of construction works — Environmental product declarations — Core rules for the product category of construction products*

3 General principles

This Guide gives the framework to be followed by Technical Committees (TCs) for drafting of a candidate hEN in the framework of the Regulation (EU) 2024/3110 Construction Products Regulation (CPR-2024).

The basis for the development of candidate hEN is the standardization request.

Content not dealing with the implementation of the CPR-2024 shall not be included in a harmonized standard.

The candidate hEN for construction products should be coherent with the standardization request and only contain:

- Products, materials, forms and intended uses as specified in the standardization request;
- The essential characteristics covered in the standardization request;
- The assessment methods, including test methods, calculation rules and tabulated values[2], to determine the performance of the construction product in relation to these essential characteristics, as applicable;
- Deemed to satisfy provisions established by delegated acts before the drafting of the standard (e.g. reaction to fire) may be included. Deemed to satisfy provisions adopted after the publication of the standard will apply directly without reference in the standard;
- Additional provisions set out in relation to essential characteristics as indicated in the standardization request or in applicable horizontal delegated acts:
    - voluntary threshold levels: applicable only for products for certain declared uses;
    - mandatory threshold level: applicable to the product independently of the declared uses;
    - classes of performance;
    - mandatory declaration.

  Deviations from the proposed provisions in the standardization request should be avoided, however, exceptionally they are possible, but only if properly justified and if agreed by Member States.
- Technical details as regards the documentation provided together with the declaration of performance and conformity;

1 As impacted by EN 15804:2012+A2:2019/AC:2021.
2 Tabulated values will be included in the delegated act covering classes, threshold and mandatory declaration

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- Technical details necessary for the implementation of the assessment and verification system including determination of the product type, factory production control, validation of processes and data, and audits;
- Guidelines for the drawing up of general product information, instructions for use and safety information;
- Guidelines to ensure interoperability of the human- and machine-readable formats.

The following aspects shall not be included in hENs:

- Non-applicable terminology from Construction Products Directive (CPD) and Construction Products Regulation 2011 (CPR-2011) (e.g. evaluation of conformity, initial type testing, essential requirements, attestation of conformity, declaration of conformity, declaration of performance, assessment and verification of constancy of performance, etc.);
- Reference to national regulations/requirements;
- Expressions establishing obligations or requirements not included in the standardization request;
- Installation, design, maintenance instructions and safety provisions except in the annex providing guidelines for the drawing up of general product information, instructions for use and safety information;
- Marking, labelling and packaging clause, unless already aligned with this Guide or included as presented in this Guide
- Notes containing product characteristics, requirements, permissions and recommendations. This kind of information shall be included as a normal paragraph and part of the normative portion of the text, in conformity with Clause 24 in the CEN-CENELEC IR - Part 3:2022, “Notes”.

CEN-CENELEC IR - Part 3:2022 shall be used in conjunction with this document when preparing a new candidate hEN for construction products in support of CPR-2024, or when revising/amending an existing hEN as stated in the scope of this document.

Moreover, following decision BT C089/2021 and D168/C108, when drafting hENs in support of EU legislation, Technical Bodies shall check their compliance against a dedicated checklist (mandatory). The TC Secretary is responsible for ensuring that the checklist is filled out and submitted to CCMC with the draft candidate hEN and their supporting documents/justifications where relevant. In CEN, the matrix of responsibilities shall be followed.

List of guidance documents: https://www.cencenelec.eu/areas-of-work/cen-sectors/construction/

For each clause of the candidate hENs to be drafted, a number of examples regarding their content are given.

The common checklist for CPR is available here.

4 Format of a harmonized European Standard for construction products

4.1 Cover page of the candidate hEN

The cover page of a candidate hEN is prepared by CEN & CENELEC Management Centre (CCMC). However, each concerned TC shall decide the title of the candidate hEN which shall be appropriate to its contents.

4.2 Element “Title”

The title page shall be prepared according to Clause 11 of CEN-CENELEC IR - Part 3:2022.

The proposed title should not be different from the one given in the standardization request by the European Commission.

4.3 Element “Contents”

A table of contents is necessary to make the consultation of the hEN easier.

Clause 6 of CEN-CENELEC IR - Part 3:2022 provides guidance on the Organization and subdivision of the standard.

Terms in the “Terms and definitions” clause shall not be listed in the Contents.

The following lists provides the framework on which a candidate hEN for construction products should be based:

European foreword

Introduction

Scope

Normative references

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Terms, definitions, symbols, units and abbreviated terms

Characteristics

Sampling methods, testing and assessment

Assessment and verification

Marking, labelling and packaging

Annex(es) (normative and/or informative), etc.

Annex ZA (exclusively for Regulation (EU) 2024/3110), Annex ZB, etc. (for other EU Legislation, if any).

Bibliography

4.4 Element “European foreword”

The European foreword shall be prepared according to Clause 12 of CEN-CENELEC IR - Part 3:2022.

EXAMPLE

This document has been prepared by Technical Committee CEN/TC 72 “Fire detection and fire alarm systems”, the secretariat of which is held by BSI.

This European Standard shall be given the status of a national standard, either by publication of an identical text or by endorsement, at the latest by February 2019, and conflicting national standards shall be withdrawn at the latest by August 2022.

Attention is drawn to the possibility that some of the elements of this document may be the subject of patent rights. CEN [and/or CENELEC] shall not be held responsible for identifying any or all such patent rights.

This document supersedes EN 54-7:2000.

This document has been prepared under a standardization request addressed to CEN by the European Commission. The Standing Committee of the EFTA States subsequently approves these requests for its Member States.

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For the relationship with EU Legislation, see informative Annex ZA, which is an integral part of this document.

The main changes with respect to the previous edition are listed below:

- applying the latest EN 50130-4:2011, EMC for immunity tests;

- introducing the open type smoke detector and related test methods;

- removing Annex N, additional provisions and test methods for smoke detectors with more than one smoke sensor.

Any feedback and questions on this document should be directed to the users’ national standards body. A complete listing of these bodies can be found on the CEN [and/or CENELEC] website.

According to the CEN-CENELEC Internal Regulations, the national standards organizations of the following countries are bound to implement this European Standard: Austria, Belgium, Bulgaria, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Iceland, Ireland, Italy, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Norway, Poland, Portugal, Republic of North Macedonia, Romania, Serbia, Slovakia, Slovenia, Spain, Sweden, Switzerland, Türkiye and the United Kingdom.

4.5 Element “Introduction”

The introduction, if needed, shall be prepared according to Clause 13 of CEN-CENELEC IR - Part 3:2022.

4.6 Clause 1 “Scope”

Following Clause 14 of CEN-CENELEC IR - Part 3:2022, this is required at the beginning of every candidate hEN to define the subject of the standard and the aspect(s) covered in an unambiguous way and thereby to indicate the limits of applicability of the standard or particular parts of it.

The scope shall be precise and state clearly which products, items, materials, forms, kits (as relevant) are covered, for which intended uses, and which products are excluded. The scope shall be unambiguous, and any user shall be able to know, without uncertainty, what is covered and what is not.

The scope shall be in line with the standardization request.

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TO BE AVOIDED

This standard covers products intended generally for external use.

It is unclear if internal uses are covered.

This standard covers products used in construction.

Information provided is not detailed enough.

Standards shall be performance based and independent from the material and technologies used for the manufacturing unless it is explicitly indicated in the standardization request. Materials shall only be mentioned in the scope if included in the standardization request.

EXAMPLE

This standard covers precast concrete products manufactured using aggregates and precast lightweight concrete products with closed structure.

The standardization request establishes the materials to be covered by the standard.

In general, and thereby in conformity with Clause 14 in CEN-CENELEC IR - Part 3:2022, the clause “Scope” shall clearly identify the intended use of the construction product but shall not contain any normative instructions or product characteristics.

The list of the intended use(s) of the product shall be included in the scope in a way as detailed as necessary to ensure the link between the product its intended use and the relevant essential characteristics.

EXAMPLE

These pipes are intended to be used in underground unpressurized sewers.

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TO BE AVOIDED

These plastic pipes may be used with metal pipes provided that appropriate joints are provided.

This information does not belong to the scope.

The scope should also, where appropriate, indicate in line with the standardization request:

- Either the function and location within the works where the construction product is intended to be used (e.g. internal walls, external walls) or should differentiate between different locations. The relevant construction product characteristics may depend on the function and location in the works.
- Whether recycled materials (other than closed-loop recycling during production) are either covered or excluded, and appropriate provisions should then be included in the body of the standard if this is a common practice in the market.
- Whether reused products are covered or not by the standard.

  NOTE Addressing products intended to be reused in harmonized standards require further clarifications and guidance which will be provided in the future.
- The key parts of the product as set out in the standardization request, if any. These key parts are required to be covered by a harmonized technical specification under CPR-2024, either an existing harmonized standard or another harmonized standard already included in the same standardization request.
- When an hEN is revised, the scope cannot exclude any of the products previously covered, except in any of the following situations:
  - They are covered by another harmonized standard to be progressed in parallel.
  - They are excluded by the applicable standardization request superseding a previous mandate or standardization request.

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4.7 Clause 2 “Normative references”

The normative references shall be prepared according to Clause 15 of CEN-CENELEC IR - Part 3:2022.

Standards and harmonized standards specifying product characteristics for a product shall not contain normative references to quality management system requirements (e.g. EN ISO 9001, ISO 14000 or related series standards) or certification provisions.

The normative references shall be dated in Clause 2 and in the normative text of the draft standard.

Normative references should be EN/ISO/IEC/ETSI standards. The use of non-EN/ISO/IEC standards can only be included if included in the standardization request. In case, it is required but it was not included in the standardization request, the European Commission needs to be consulted. In these cases, a request with appropriate justification needs to be submitted to the EC via CCMC.

Normative references shall not be withdrawn standards at the time of publication of the hEN.

When the harmonized standard is published, it shall not include prENs/FprENs as normative references, i.e. all the normative references shall be publicly available or be published at the same time as the harmonized standard.

Hence, it is recommended that a careful verification is done on the normative references in Clause 2 and text of the standard to ensure that they are not withdrawn/outdated.

GOOD PRACTICE

Refer to a specific clause of the normative reference instead of referring to the whole document. If in this specific clause of the normative reference there are no additional normative references, the normative reference loop is closed.

4.8 Clause 3 “Terms, definitions, symbols, units and abbreviated terms”

As far as applicable, Clause 3 shall cover terms, definitions, symbols units and abbreviated terms and shall be in accordance with CEN-CENELEC IR - Part 3:2022, Clauses 16 and 17 except for the possibility to include requirements as supplementing information. Depending on the actual content of Clause 3, its title needs to be adapted and subclauses shall be introduced.

Harmonized standards should contain the definitions used by the standards. If definitions are repeated, they should be copied word by word from whichever document is considered the reference.

The terms and definitions from the CPR-2024 shall not be repeated in Clause 3 of the candidate hEN. When necessary to use terms and definitions which have been defined in the CPR-2024, those terms and definitions shall be used in the candidate hEN with the same meaning.

The following definition shall be added to keep consistency with Clause 6 “Assessment and verification”

MODEL CLAUSE

3.[x]
product group
set of products from the same manufacturer for which the assessment result of one product is valid for the other products within the set, for the characteristic(s) concerned

Note 1 to entry: The grouping process avoids unnecessary testing when it is known, based on documented technical justification, that one test result is representative for multiple products.

Note 2 to entry: A product group contains one or several product types. Products in a product group differ in some design features or properties (e.g. edge detail, facings) but share those characteristics that allow the same assessment result to be applied.

Note 3 to entry: Grouping combines different product types with identical performance for each characteristic.

The concept of product group is applicable to all essential characteristics including environmental sustainability characteristics

Definitions shall, to the extent possible, not limit the application of the standard. In case there is a need to provide definitions establishing limitations to the scope of the standard they should also be included in Clause 1 “Scope”.

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Only definitions used later in the text need to be included. Definitions may be given:

— in the form of one normative reference to another ISO, IEC, CEN or CENELEC standard dealing with definitions, symbols and abbreviations relating to this field. If this option is used, the definitions in the supporting standard shall fulfil the same conditions;

— as a list of specialist terms included in the standard. This should make clear that the definitions are limited to the use of the terms in the standard.

EXAMPLE

3 Terms and definitions

For the purposes of this document, the following terms and definitions apply.

ISO and IEC maintain terminology databases for use in standardization at the following addresses:

• ISO Online browsing platform: available at https://www.iso.org/obp

• IEC Electropedia: available at https://www.electropedia.org/

3.x
adhesion enhancer
additional coating on the load-bearing surface of the road stud or on the road surface which improves the performance of the adhesive bond

All symbols or abbreviations used in the body of the candidate hEN shall be listed in this clause.

4.9 Clause 4 “Characteristics”

4.9.1 General

Sample Document

Only and all essential characteristics included in the standardization request shall be expressed in a normative way in this clause.

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The list of characteristics in the harmonized standard shall not contain any discrepancy with the list of essential characteristics in the standardization request.

The harmonized standard shall not contain any additional characteristics to those included in the standardization request.

While the standardization request refers to essential characteristics, the harmonized standard shall always refer to characteristics. The concept of essential is implemented and described in Annex ZA.

Each product characteristic shall be the heading of the subclauses of Clause "Characteristics".

EXAMPLE

4.1 Compressive strength

…

4.x Thermal conductivity - testing

…

Construction product characteristics should be expressed, as far as possible, in terms of construction product performance by:

— describing the construction product expected behaviour;

— describing the product behaviour to be assessed;

— describing the way to express the performance as a level (value), class or description. Only classes included in the standardization request or in applicable delegated acts shall be included unless properly justified and if acceptable by Member States;

— describing the unit in which the performance is expressed, when relevant;

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— describing the applicable thresholds and the conditions under which these thresholds apply, if any. Only thresholds included in the standardization request or in applicable delegated acts shall be included unless properly justified and if acceptable by Member States;

— including the cross reference to the specific subclause of Clause 5 “Sampling methods, testing and assessment” describing the test/assessment calculation method/deemed-to-satisfy provisions to be applied for verifying the requested characteristic.

Below is presented model clauses for essential characteristic for each of the options to express performance, i.e. level, class of performance and description.

MODEL CLAUSE Level (value)

4.x [Essential characteristic as indicated in the standardization request]

[Essential characteristic] indicates [description of the product behaviour and the technical basis for assessment and declaration]. When assessed in accordance with the test method/assessment method/tabulated value [select the applicable one] given in Clause 5.[x], relevant for the declared performance, the test result/assessment result/ tabulated values [select the applicable one] is expressed as a value in [units].

[If a threshold value applies] The performance shall be [describe the minimum/maximum, range applicable] for products [describe the conditions to apply the threshold or refer to all products].

In case that several essential characteristics are assessed using the same assessment method and expressed in the same units, these essential characteristics can be grouped and provided in a table in the same way it is suggested for release of dangerous substances, see 4.9.5.

MODEL CLAUSE Class of performance

4.x [Essential characteristic as indicated in the standardization request]

[Essential characteristic] indicates [description of the product behaviour and the technical basis for assessment and declaration]. When assessed in accordance with the test method/assessment method/tabulated value [select the applicable one] given in Clause 5.[x], relevant for the declared performance, the test result/assessment result/tabulated values [select the applicable one] is expressed as a class according to the classification in Table [x].

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Table x — [Essential characteristic] – classes

Declaration	Performance in [units]
[Class]	[Performance]
…	…

[If a threshold value applies] The performance shall be [describe the minimum/maximum class, range of classes applicable] for products [describe the conditions to apply the threshold or refer to all products].

MODEL CLAUSE Description

4.x [Essential characteristic as indicated in the standardization request]

[Essential characteristic] indicates [description of the product behaviour and the technical basis for assessment and declaration]. When assessed in accordance with the test method/assessment method/tabulated value [select the applicable one] given in Clause 5.[x], relevant for the declared performance, the test result/assessment result/tabulated values [select the applicable one] is expressed as a description.

[If a threshold value applies] The performance shall be [describe the results of the assessment that are valid] for products [describe the conditions to apply the threshold or refer to all products].

In case declaration without testing or declaration without further testing was possible under CPR-2011 or is under development by the European Commission, a new delegated act will be adopted at the same time of citation of the hEN.

Declaration without (further) testing include tabulated values provided in the standard. The tables will be also included in the delegated act setting out classes, thresholds and mandatory declaration.

Model clause in case declaration without testing/declaration without further testing applies.

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